# Sefton Council

# Local Development Framework

# Annual Monitoring Report 2009



**Planning & Economic Regeneration Department** 

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### **Executive Summary**

This is Sefton's fifth Annual Monitoring Report (AMR) covering the period 1st April 2008 to 31st March 2009. The Council is required, under the Planning and Compulsory Purchase Act 2004, to submit an AMR to the Secretary of State annually by 31st December.

The report is an assessment of how effective the Council's objectives and policies have been in meeting the goals and targets set out in the Council's Local Development Framework (LDF) and its predecessor, the Unitary Development Plan (UDP). The report uses a framework of indicators organised into key themes (based on our UDP chapters) to inform this assessment. The AMR also provides an annual update on how LDF documents are being progressed as measured against the timetable and programme set out in the Local Development Scheme (the management document for the LDF).

This year we have a number of additional indicators to monitor the performance of other Council departments, specifically our colleagues in Environmental Protection and Housing Market Renewal. Although not directly linked to identified objectives of our development plan these help to show the wider impact of policies in Sefton. The importance of this is that the objectives our planning policies will be not be delivered in isolation and closer working relationships need to be strengthened.

### **Local Development Framework Progress**

For the purposes of of this year's AMR the relevant LDS is that approved in August 2008. This is available to view on Sefton's website at <u>www.sefton.gov.uk/LDF</u>. Below is a summary of the progress of each of the documents programmed in this document:

### **Core Strategy**

Good early progress was made on the consultation for the Core Strategy. However it became apparent that we don't have enough land in the existing built-up area to meet all our housing and employment needs for the 15 years of the Core Strategy. To identify potential future land to meet our needs we are carrying out a Green Belt study in 2010. This has meant that we have had to delay the next stages of the Core Strategy production with the next formal stage, our preferred strategy, expected in September or October 2010.

### **Merseyside Joint Waste Development Document**

The Merseyside Environmental Advisory Service, on behalf of all the Merseyside authorities, is producing this document. Again, whilst early consultation was going to plan, delays have been caused by difficulties in reconciling the approaches of the Waste DPD with those of the Merseyside Waste Disposal Authority. It is now expected that the preferred strategy will be published for consultation in February 2010.

### Key findings from assessment of policy objectives

### **Urban Priority Areas**

Residents in the urban priority areas are generally less satisfied with their local areas than residents who live elsewhere in Sefton.

The majority (91%) of land developed for employment uses (in schemes of 1000m<sup>2</sup> or more) during 2008/9 was built in urban priority areas.

### **Economic Development and Tourism**

Sefton has seen an increase in the number of VAT registered businesses in recent years, but still has fewer businesses per 1000 population than the regional or national average.

Over 25000m<sup>2</sup> of floorspace for employment was completed during 2008/9, approximately 2/3rds of which was the Vesty Business Park in Netherton.

Two new office developments of over 2500m2 were completed in 2008/9 - the Investment Centre on Stanley Road, Bootle, and the first part of the Atlantic Business Park.

All new business and industrial development in Sefton was built on previously developed land during 2008/9.

2008 saw a increase in the number of visitors to Sefton.

#### Housing and Neighbourhood Renewal

The net additional gain to Sefton's housing stock in 2008/9 was 107 homes. This is however, made up of relatively healthy gains of 412 new build and 109 additional dwellings from conversions, with demolitions, primarily as part of regeneration plans, causing the difference.

There were 122 affordable housing units completed during 2008/9.

100% of new homes were built on previously developed land during 2008/9.

Three quarters of new housing was built at over 50 homes per hectare.

#### **Retail Development**

In 2009 17% of retail units, and 10% of floorspace, in Bootle Town Centre were vacant. In Southport 16% of units were vacant and 18% of floorspace.

Over 28000m<sup>2</sup> of new retail floorspace has been completed in 2008/9, over 90% of which was provided out of centre.

#### **Transport Infrastructure and Accessible Development**

All major development development approvals during 2008/9 complied with the car parkings standard.

Almost all (over 99%) new residential development is within 30 minutes travel time of a range of facilities such as GP, hospital, retail centre, schools and employment area.

Over £670,000 was secured through planning conditions and obligations for transport improvements during 2008/9. The majority of this was due to the application at the former Ashworth Hospital site in Maghull.

#### **Energy, Minerals and Waste**

The majority of major developments approved during 2008/9 included an element of renewable energy production. We still find it difficult to get information for all major developments, particularly in terms of the capacity of renewable energy. Some examples of schemes with renewable energy capacity installed during 2008/9 include Maghull Leisure Centre and the Aldi store on Washington Parade, Bootle.

The amount of waste sent for re-use, recycling and composting in 2008/9 was over 37%.

There were no primary aggregates produced in Sefton in 2008/9.

### Green Belt and Countryside

There were no significant proposals approved in the Green Belt that are considered innappropriate in the Green Belt.

There was no increase in the area of woodland planted as a result of planning obligations during 2008/9.

#### **Nature Conservation and Coast**

32% of Sefton's designated Sites of Special Scientific Interest (SSSIs) are classed as being in favourable condition. Just 6% is classed as being in unfavourable condition and declining.

There were 3 developments during 2008/9 that were not coast dependant.

#### **Urban Greenspace and Development**

There are 835 hectares of publicly available greenspace in Sefton, which is just under 3 hectares per 1000 population.

There are 5 parks and gardens in Sefton that have been awarded the Green Flag award.

#### **Heritage Conservation**

Sefton has 25 conservation areas of which 12 now have an adopted appraisal. Four of Sefton's conservation areas are considered at risk by English heritage.

Sefton has one historic monument (Sefton Old Hall) and one Grade II\* listed building (Ince Blundell Old Hall) considered at risk.

### **Design and Environmental Development**

A net increase of 1115 trees has been agreed through as a result of planning approvals in the past year.

Of the 33 relevant approvals, 12 included an element of Sustainable Drainage Systems, including a gravel car park and permeable pavements.

#### **Environmental Protection**

Over 4000 homes in Sefton are located within Flood Zone 3.

During 2008/9 the Environment Agency did not recommend refusal on any planning application on flood risk or water quality grounds.

All three of Sefton's bathing beaches (Southport, Ainsdale and Formby) are classed as good. None achieved the blue flag standard.

Sefton produces 5.71 tonnes of carbon dioxide per person.

### Introduction 1

# **1** Introduction

### Background

**1.1** The Annual Monitoring Report (AMR) is the main mechanism for assessing the performance of the Development Plan and provides an important role in providing evidence for emerging planning policies, in Sefton's case this is primarily the Core Strategy.

**1.2** The AMR contains information on:

- The implementation of the Local Development Scheme (see section 2)
- Sefton context (see section 3)
- The extent to which the policies set out in the development plan are being achieved and the implications of the findings for Sefton's Core Strategy (see section 4 onwards)

### The Development Plan

**1.3** For the period covered by this AMR, 1 April 2008 to 31 March 2009, Sefton's Development Plan consisted of -

- The Sefton Unitary Development Plan (UDP)
- Regional Spatial Strategy (RSS) for the North West

**1.4** Whilst the UDP was produced under the previous planning system it does contain objectives and related indicators for monitoring. These are the basis for this AMR, although the UDP indicators have been supplemented with indicators recommended in recent monitoring guidance <sup>(1)</sup>. The objective for the Sefton context chapter has been taken from our current Sustainable Community Strategy.

**1.5** As we replace the UDP policies with the Local Development Framework we will review the indicators we use. The timetable for producing documents in the Local Development Framework is assessed in section 3 of this report. Monitoring of RSS is carried out by the North West Regional Assembly.

### **The Monitoring Framework**

- **1.6** The Development Plan is monitored through a series of indicators. These are:
- **Contextual Indicators**, which measure the background against which policies operate (see section 3)
- **Plan Specific Indicators** linked to the objectives of our planning policies and measure direct effects of policy (see sections 4 to 16)
- **Core Output Indicators** defined by the Communities and Local Government office to achieve a consistent data set for all Local Authorities. They also measure the direct effects of policy (see sections 4 to 16).
- **Significant effects indicators**, which measure the significant environmental, social and economic effects of the development plan policies and are directly linked to the monitoring requirements of the Strategic Environment Assessment and Sustainability Appraisal. Initial work has been carried out to identify a list of significant effects indicators which we will use to measure sustainability, although these are subject to change as the Core Strategy progresses (see section 17). There will often be significant overlap between the significant indicators used and other indicators.
- **1.7** Appendix 1 provides a list of all our indicators.

# 1 Introduction

**1.8** The plan specific and core output indicators are combined in this document as both sets are used to measure how far we are achieving our plan objectives. In our case these are set out in the Unitary Development Plan. For ease of reference we have organised the AMR into sections broadly related to the separate topics in the Unitary Development Plan.

### How we will use the results

**1.9** Its important that we use the results of our monitoring to inform future decisions on planning policy. This is the ultimate aim of the monitoring framework - to improve performance.

**1.10** Each Chapter includes an analysis of the indicators measured and the implications of these on our emerging Core Strategy. Along with a range of other evidence (such as results of consultation and detailed studies on housing, employment etc) this will help us choose a preferred strategy for our Core Strategy that is most relevant and effective.

# **2 Local Development Scheme Update**

**2.1** This section reports on whether the timetable in the Local Development Scheme (LDS) is being achieved. For the purposes of this year's AMR the relevant LDS is that approved in August 2008. This is available to view on Sefton's website at <u>http://sefton.gov.uk/LDS</u>.

**2.2** The sections below set out the anticipated and actual dates of meeting the key milestones for the production of each of our LDF documents. Where we have not met, or are not likely to meet, the scheduled milestones an explanation is provided, including revised dates.

| Core Strategy                      |                |              |                           |  |  |  |  |
|------------------------------------|----------------|--------------|---------------------------|--|--|--|--|
| Key milestone                      | Date           | Date<br>met? | 2010 LDS timetable        |  |  |  |  |
| Start of preparation               | January 2009   | Yes          | -                         |  |  |  |  |
| Consultation on preferred strategy | October 2009   | No           | October 2010              |  |  |  |  |
| Pre-submission consultation        | March 2010     | -            | September/October<br>2011 |  |  |  |  |
| Submission to SoS                  | May 2010       | -            | December 2011             |  |  |  |  |
| Examination                        | September 2010 | -            | April 2012                |  |  |  |  |
| Adoption                           | April 2011     | -            | December 2012             |  |  |  |  |

# \*Dates to be confirmed after appointment of consultants later this year to carry out a (joint) Green Belt Study with Knowsley MBC & West Lancashire Borough.

**2.3** Good progress was made on the Core Strategy during the early part of this year. Consultation was carried out on the scoping report for the sustainability appraisal in January. This is the official start of the Core Strategy production. Throughout the spring/summer of 2009 we held a series of consultation workshops in which stakeholders and residents were able to discuss the issues that the Core Strategy should address. We also met with a range of interest groups and organisations for discussions. The findings from these events can be viewed at www.sefton.gov.uk/corestrategy.

**2.4** Many of the Studies commissioned during the previous 12 months have now been completed or are nearing completion. The Strategic Housing Market Assessment was completed in March 2009, and the Retail Strategy Review Update & Bootle and Southport Town Centre Health Checks were completed in April 2009. Consultation has also taken place on the draft findings of the Employment Land & Premises Study (see chapter 5) & the Strategic Housing Land Availability Assessment (SHLAA) (chapter 6). Both of these studies were jointly undertaken with neighbouring authorities, and the final results are expected early in 2010.

**2.5** We had anticipated that the completion of these studies would complete our evidence base, and were on target to have a preferred strategy by October of this year for public consultation. However, both the draft Employment Land & Premises Study and the draft SHLAA have indicated that we are unable to meet our future housing needs and employment needs in the urban area throughout the whole of the Core Strategy plan period. Having exhausted the sequential approach set out in PPG2 Green Belts i.e. looking at land in the urban area, then land in neighbouring authority's areas, it has become apparent that a

# 2 Local Development Scheme Update

further key piece of evidence was required if we were to proceed. Accordingly, we need to identify broad 'areas of search' in the Green Belt to ensure we have an identified an adequate housing and employment land supply for the entire period of the Core Strategy plan period.

**2.6** To provide the evidence for this we will be carrying out a Green Belt study, the results of which will be consulted on in late 2010. Due to the importance of this study we have had to reschedule the Core Strategy production to accommodate the Green Belt study. Though unfortunate, this is seen as essential to producing a sound Core Strategy found sound.

|                                    | Merseyside Joint Waste DPD |           |                        |  |  |  |
|------------------------------------|----------------------------|-----------|------------------------|--|--|--|
| Key milestone                      | Date                       | Date met? | 2010 LDS timetable     |  |  |  |
| Start of preparation               | December 2006              | yes       | -                      |  |  |  |
| Consultation on preferred strategy | July 2009                  | no        | February to March 2010 |  |  |  |
| Submission to SoS                  | April 2010                 | -         | March 2011             |  |  |  |
| Examination                        | September 2010             | -         | July to August 2011    |  |  |  |
| Adoption                           | April 2011                 | -         | April 2012             |  |  |  |

**2.7** The other key document in the 2008 LDS is the Waste Development Plan Document. The Merseyside Environmental Advisory Service, on behalf of all the Merseyside authorities, is producing this document. Again, whilst early consultation was going to plan, delays have been caused by difficulties in reconciling the approaches of the Waste DPD with those of the Merseyside Waste Disposal Authority.

**2.8** The above dates are the initial estimation of the new dates for the production of the Waste DPD. These dates are subject to confirmation.

**2.9** Early in 2010 we will be reviewing the Local development Scheme to formally update the timetables to our Local Development Framework.

# **3 Sefton Context**

### Objective

To make Sefton a great place in which to live, work, learn, visit and do business (Sustainable Communities Strategy vision)

### Introduction

**3.1** Sefton is a diverse and distinctive area. Bootle, Litherland and Netherton in the south form part of the Merseyside conurbation and share the characteristics of this Metropolitan area. Southport in the north of the Borough is a regional retail and tourism centre. In the centre of the Borough lie the smaller towns of Crosby, Maghull and Formby.

**3.2** Sefton is a coastal Borough. This is a major influence on the Sefton economy, in particular the Port focused on Bootle and Southport's development as a seaside resort. North of the Port area, the whole coastline is covered by national and international nature conservation designations.

**3.3** Sefton also has extensive countryside - about 51% of the area of the Borough – all of which lies within the Merseyside green belt. It is relatively low-lying which means that parts of the Borough are vulnerable to either sea or river flooding.

**3.4** Sefton's proximity to Liverpool is important, but it is a distinct Borough which contains a number of features that are often more closely associated with its larger urban neighbour. For example, Sefton is home to the famous Aintree race course, and the main operational docks of the Port of Liverpool. The docks are an important feature of Sefton, and, with their associated maritime businesses, are a major source of local employment, which presents challenges to the south of the Borough with increased traffic and environmental pressures.

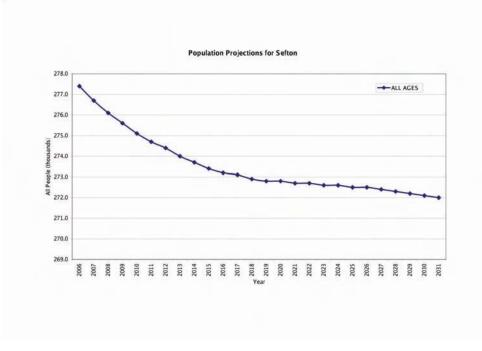
**3.5** Sefton is a Borough of extreme contrasts. There are concentrations of social and economic deprivation across much of the south of the Borough. However, central Southport also contain some of the most deprived neighbourhoods in Sefton.

**3.6** The UK-wide economic recession has had significant detrimental effects upon Sefton's residents. The impacts of the recession can be seen within regeneration projects, and day-to-day planning activities over this monitoring period.

**3.7** All of these facts all present challenges and opportunities which the Local Development Framework will be seeking to address. This will be done by integrating with other plans and strategies, notably the Sustainable Community Strategy. The vision of the current Sustainable Community Strategy has been used here to set the overall objective of the Sefton context chapter.

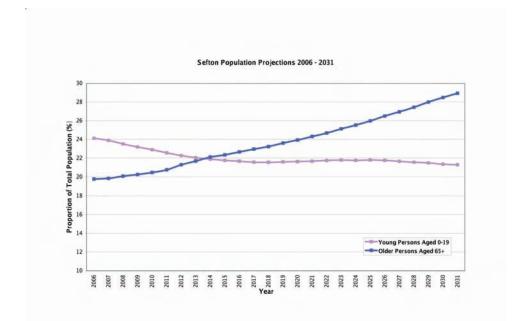
### **Indicator SC1**

Number of households and population in district



#### Source: Office for National statistics - Subnational Population Projections for England 2006

**3.8** Population is projected to decline over forthcoming years, as it has for the past 30 years. As can be seen from the graph above the rate of population loss should reduce in about 10 years from now and remain within the 272 to 273 thousand band. One of the key aims of the Core Strategy will be looking how to reverse this trend and dealing with the consequences of a changing demographic profile (see following page). <sup>(1)</sup>

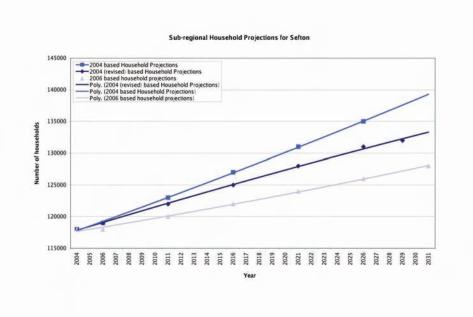


#### Source: Office for National statistics - Subnational Population Projections for England 2006

Please note: This population projection data has not changed since Sefton's previous AMR. The next population projections for Sefton will be 2008-based and are due to be published by the Office for National Statistics (ONS) in 2010.

1

**3.9** There is likely to be an increase in people aged 65 and over, and it is estimated that this section of the population will increase as a proportion of the total population from just under 20% currently, to nearly 30% in 2031. At the same time the number of young people aged 0-19 will decrease, and there will be fewer under 19 year olds than over 65 year olds by 2014. This change in the age profile of Sefton will have implications for housing and employment and will need to be carefully considered in the preparation of future planning policies. <sup>(2)</sup>



#### Source: Communities and Local Government - 2006 based projections of housholds for the English regions to 2031

**3.10** In contrast to the population projections, the number of households is projected to increase in Sefton over the next 20 years from 118,000 in 2006 to 128,000 in 2031. This is due to the average household size going down, with a greater number of people living in single person households. However this does not mean we will seek to promote one bedroom houses and apartments as we would want to provide future flexibility in the housing stock. The revised Government tables show a lower rate of increase than previously published, nevertheless the household increase is substantial. Meeting the housing requirements, as identified above, is one of the key challenges of current planning policy and is considered in more detail in Chapter 6 of this report.

# **Indicator SC2**

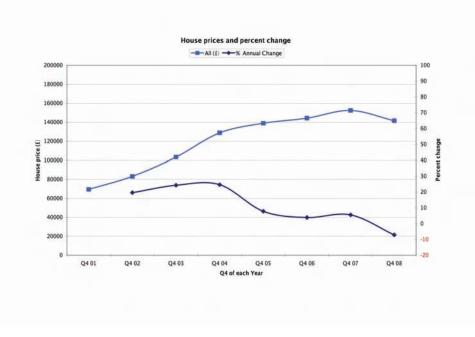
Annual Household Income

**3.11** The annual household income for 2008 was £31,901, an increase of 3.1% (£969) in the past year. This rise is slightly below the CPI Inflation rate (2008/09) of 3.8%.

2 Please note: This population projection data has not changed since Sefton's previous AMR. The next population projections for Sefton will be 2008-based and are due to be published by the Office for National Statistics (ONS) in 2010.

### **Indicator SC3**

#### Percentage annual change in house prices



Source: Land Registry House Price Index Report - 2009

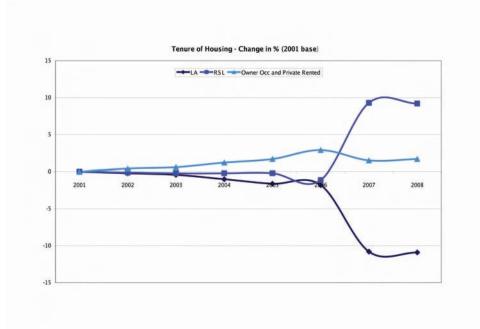
**3.12** The chart above shows the change in average house prices in Sefton over the past few years. The effects of the current economic recession can be clearly seen, with average house prices falling by 7.1% from £152,464 (2007) to £ 141,657 (2008) comparing the fourth quarters of each year. With hopes for economic recovery not expected to start until late 2009, confidence in the housing market and building sectors remains low, and this sector will continue to struggle. This is impacting upon how far we meet the objective of planning policy in the coming years, as well as in our HMRI area.



Housing tenure

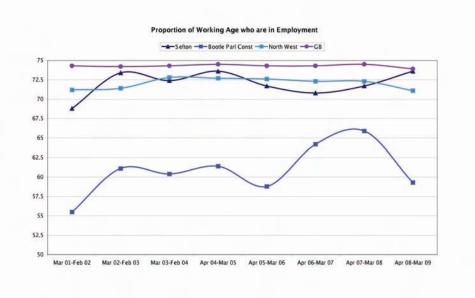
**3.13** The Dwelling Stock by Tenure and Condition 2008 chart shows the percentage change in tenure of the housing stock in Sefton since 2001. The table indicates that owner occupation and private renting tenure rates have increased from 84.6% to 84.8% of the Borough's total households over the monitoring year.

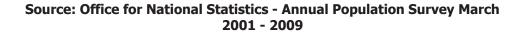
**3.14** Sefton's socially rented housing tenure rates have increased from 4.7% to 15% (April 2006-2008), this is due to the stock transfer from the Council to One Vision (RSL) and reflected in the decline of Council owned housing to 0.2% of Sefton's total housing stock. Further changes within the RSL and owner occupied/privately rented housing tenures will be monitored over the coming year and reported on in the next AMR.



# Source: Neighbourhood Statistics - Dwelling Stock by Tenure and Condition 2008





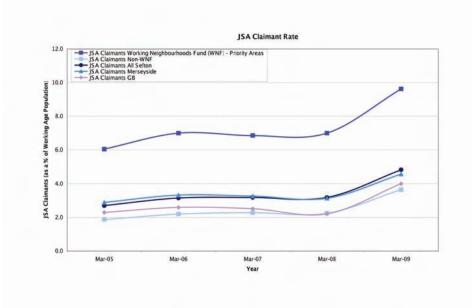


**3.15** Despite the economic downturn, the proportion of working-age people employed in Sefton has increased from 2007/08 to 2008/09. The proportion employed within Sefton now exceeds the North West regional average and is similar to the national employment average.

**3.16** In contrast, the Bootle Parliamentary area, which includes most of the Urban Priority Area in south Sefton has been greatly affected by the economic downturn. The Bootle Parliamentary Constituency historically has lower employment rates than the rest of Sefton. However, over the past few years 2005-2008 the employment gap has been reduced with the introduction of schemes, such as Working Neighborhoods Fund, Atlantic Gateway and Sefton Enterprise schemes. This employment gap between the Bootle Constituency and the rest of the Borough has increased once again, as the effects of the recession are borne-out.

### **Indicator SC6**

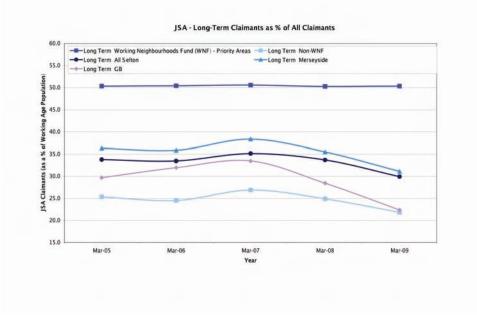
Job Seekers Allowance (JSA) claimant rate including long term unemployed



#### Source: Office for National Statistics - Claimant Count with Rates and Proportions March 2005-2009

**3.17** The proportion of Job Seekers Allowance claimants within Sefton and it's priority regeneration areas decreased markedly prior to 2005. Since 2005, this trend has started to reverse with the biggest increase in JSA claimants coming from the Working Neighbourhoods Fund (WNF) priority areas. The effects of the current economic conditions can be clearly identified from the chart above with a marked increase in the proportion of JSA claimants in national, sub-regional and local areas from March 2008 onwards.

**3.18** In light of current economic conditions, it will be important when implementing policies, particularly economic (see Chapter 5), that the gap between the most deprived areas (WNF) and the least is considered. This will underpin the key policy objectives when developing the Core Strategy.



#### Source: Office for National Statistics - Claimant Count with Rates and Proportions March 2005-2009

**3.19** The proportion of JSA claimants who are classed long-term (i.e. over 6 months unemployed) has mirrored previous indicators, with the gap between WNF areas and the rest of Sefton actually increasing. The figures highlight that when the national economy struggles it tends to be the more deprived areas that are hardest hit. This highlights the importance of working with partners to develop initiatives tailored to these areas with the aim of minimising the impact of this recession, so the expected impact on these deprived neighbourhoods is less severe.

### Implication of findings for emerging Core Strategy

Despite the projected drop in population, the number of households is set to increase due to smaller household sizes. It is important, therefore, that we ensure that we meet our targets for new housing to meet demand.

Its important to provide housing that meets the changing needs of residents, such as for a more elderly population and smaller households. This should be based on a sound evidence base of peoples needs.

Particular effort should be made to improve the economic performance of the more deprived areas of Sefton to ensure all the borough's residents have access to employment and a good standard of living.

## 4 Urban Priority Areas

# **4 Urban Priority Areas**

To promote regeneration in the urban areas by concentrating development and infrastructure investment in support of strategies agreed by local partnerships.

**4.1** The definition of Urban Priority Areas is largely based on the Government's Indices of Deprivation. For Sefton this was defined in the Unitary Development Plan as 7 wards in South Sefton (Linacre, Derby, Litherland, Netherton & Orrell, Church, Ford and St Oswald) and two wards in Southport (Dukes and Cambridge).

### **Indicator UP1**

Percentage of Urban Priority Area residents finding it easy to access key local services, compared to the percentage in the rest of the Borough.

**4.2** A similar survey to one reported in last years AMR has not been carried out this year. It is likely that such surveys will not be done every year and even when done may not always match the indicator exactly. We will continue to report the results of relevant surveys in future AMRs.

### **Indicator UP2**

Percentage of Urban Priority Area residents satisfied with their neighbourhood as a place to live, compared to the percentage in the rest of the Borough.

**4.3** A monthly survey carried out by the Community Safety team asked residents how satisfied they were with their local area. The table below shows the percentage for each area committee who were very satisfied or fairly satisfied with their local areas between August 2008 and March 2009. As this survey is based on Area Committee Area it doesn't match the UDP definition of Urban Priority Areas, as set out in paragraph 4.1. However, the three Area Committee Areas used to represent the Urban Priority Areas for this indicator, see the table below, do represent the most deprived areas in Sefton and the areas subject to the majority of regeneration programmes.

|                |                        | Aug-08 | Sep-08 | Oct-08 | Nov-08 | Dec-08 | Jan-09 | Feb-09 | Mar-09 |
|----------------|------------------------|--------|--------|--------|--------|--------|--------|--------|--------|
| Urban Priority | St Oswald, Netherton & | 61.6   | 61.9   | 61.1   | 61.1   | 61.1   | 61.5   | 61.8   | 60.5   |
| Areas          | Orrell                 |        |        |        |        |        |        |        |        |
|                | Linacre & Derby        | 55.4   | 55.6   | 55.3   | 55.3   | 55.6   | 56.1   | 55.7   | 55.0   |
|                | Litherland & Ford      | 62.7   | 63.0   | 62.2   | 62.2   | 60.9   | 61.2   | 62.0   | 62.7   |
| Rest of Sefton | Southport              | 93.3   | 93.9   | 93.3   | 93.3   | 93.4   | 93.7   | 93.8   | 93.5   |
|                | Formby                 | 96.6   | 96.0   | 96.4   | 96.3   | 95.8   | 95.7   | 95.7   | 95.9   |
|                | Crosby                 | 89.0   | 89.5   | 88.3   | 88.3   | 89.6   | 90.1   | 90.5   | 91.0   |
|                | Sefton East Parishes   | 88.1   | 89.6   | 89.3   | 89.3   | 89.8   | 90.5   | 91.2   | 91.4   |

**4.4** This is a slightly different result set from last years data, which was supplied by the South Sefton Partnership. In last years AMR over 80% of residents reported that they were satisfied with their area for each of the urban priority ward areas. Although the results above

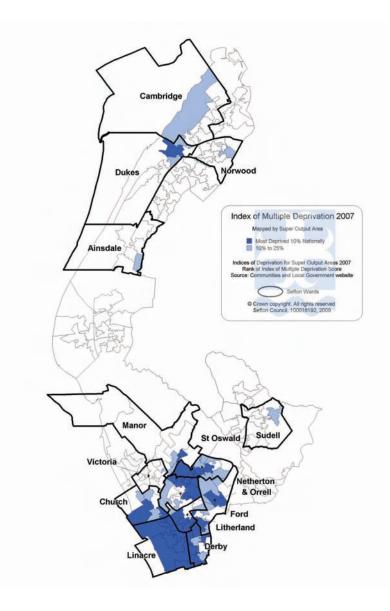
# Urban Priority Areas 4

show a sizeable reduction this shouldn't be taken as a reflection as a sudden drop in residents' satisfaction with their area. We will try in future to use the same source of data (most likely to match this years) so we can analyse the trend more accurately.

**4.5** In any case it is clear that residents in our most deprived areas are much less satisfied with their local area than in the rest of Sefton. Although a lot of work over a long period of time has gone into improving the urban priority areas, these results show that it takes a lot to change people's perceptions of their neighbourhood and that continued work with a range of partners and agencies remains vital.

### **Indicator UP3**

The number of Super Output Areas (SOAs), and percentage of Sefton's population, that rank within the most deprived 10% of SOAs nationally and the most deprived 25% of SOAs nationally.



# 4 Urban Priority Areas

**4.6** The Indices of Deprivation measure a range indicators, such as economy, health, housing, environment etc. They are measured at a small localised area or Super Output Areas and are published every few years, most recently in 2007. Last years AMR reported the findings of the 2007 indices. The map below shows the multiple deprivation result from 2007. A full analysis can be found in last year's AMR. It is expected that the next set of data will be produced in 2010.

## **Indicator UP4**

The percentage (by area) of land developed for employment uses in schemes of 1000m<sup>2</sup> floorspace or more which are in Urban Priority Areas.

| Year            | Total Hectares | Hectares in UPAs | As % of all development |
|-----------------|----------------|------------------|-------------------------|
| 04-05           | 1.76           | 0                | 0%                      |
| 05-06           | 15.97          | 15.79            | 99%                     |
| 06-07           | 3.49           | 2.75             | 79%                     |
| 07-08           | 0.43           | 0.43             | 100%                    |
| 08-09           | 7.39           | 7.39             | 100%                    |
| Total all years | 29.04          | 26.36            | 91%                     |

**4.7** All of Sefton's employment development continues to be built within the urban priority areas. Last year saw an increase of the amount of completed employment development. This includes the completion of the Vesty Business Park in Netherton which comprises a mixture of light industrial and office use. It is likely that this trend will continue into the near future as the majority of the available employment land is located in the urban priority wards.

### Implication of findings for emerging Core Strategy

Continued emphasis on raising the deprived areas of Sefton to the same level should be a key objective of the Core Strategy.

## **5 Economic Development and Tourism**

To promote development and employment in key economic sectors and strategic locations

To ensure that land and premises are available to maximise inward investment opportunities and meet the needs of local businesses

To consolidate and enhance Southport's role as a major tourist destination

#### Introduction

**5.1** The indicators in this chapter show that employment land completions during 2008/09 were higher than in either of the previous two years<sup>(1)</sup>. Whilst this may seem surprising given the prevailing economic circumstances, the figures may have been skewed by the completion of one particularly large scheme (the Vesty Business Park) during the year. Construction on these sites may also have started prior to the onset of the recession, and it may be that we see a 'lag' effect next year of lower completions caused by the recent economic conditions.

**5.2** During the current financial year a draft Employment Land & Premises Study was produced for Sefton by consultants BE Group. The draft findings of the Study, which were recently subject to public consultation, indicated that Sefton has a shortfall of 47 ha of employment land to meet its future requirements. However, the Study stated that by carefully recycling land and premises within existing employment areas, Sefton may not need to allocate additional land for employment purposes (at least in the south of the Borough). In the north of the Borough however, the draft Study found that there was a severe shortage of employment land. Accordingly, Interim Planning Guidance is currently being drafted that will set out the limited circumstances in which non-designated employment land will be permitted to be developed for other uses in north Sefton. In addition, a successor to the Southport Business Park would be need to be identified in the medium to long term (currently estimated to be available around 2020). The final version of the study is due to be published in early 2010.

### **Indicator EDT1**

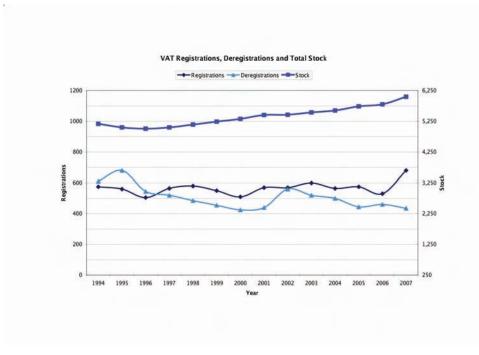
The number of VAT registered businesses, and the percentage increase or decrease in the total number of VAT registered businesses

**5.3** There has been a steady increase in the number of VAT registered business within Sefton over the past decade. This increase has continued between 2006 and 2007. As with last year this primarily reflects the economic situation nationally rather than any direct local impact. Despite the increase in VAT registered businesses, Sefton still has fewer business per 1000 population<sup>(2)</sup>(21.9) than both the North West (28.4) and national average (33.2)<sup>(3)</sup>.

<sup>1</sup> Information about development completions in this chapter have been recorded based records from our Building Control section. On rare occasions, sites have been included in our figures based on a notional completion date rather than a formal Building control record. This has only occurred where we are aware that a development has been completed but are awaiting a formal completion date from our Building Control section.

<sup>2</sup> Office for National Statistics mid 2007 population estimates

<sup>3</sup> Please note: The effects of the current economic downturn are yet to be seen within the VAT registration/deregistration figures, as there is a time lag in the publishing of these figures and the production of the AMR.



#### Source: DTI Small Business Service - VAT Registrations/Deregistrations by Industry 1994-2007

**5.4** As reported on in the previous AMR, Sefton in partnership with Liverpool City Council, has implemented a Local Enterprise Growth Initiative (LEGI). In Sefton this applies to two of the most deprived wards, Linacre and Derby. One of the key aims of this programme, which has been named 'Stepclever', is to increase the number of self employed people in these areas. This will help narrow the employment gap between Sefton, (particularly in the urban priority areas) and the rest of the country. The achievements of the 'Stepclever' employment scheme will be tested in light of the recent economic conditions and will be reported upon in future AMR editions.

### **Indicator EDT2**

Employment land available by type

**5.5** A total of 80.98 ha of Employment Land was available at the end of 2008/09, which was 7 ha higher then a year previously. This increase was largely reflective of a series of boundary revisions that were undertaken to improve the accuracy of our figures, and not due to any significant new sites that became available.

| Type of site                | B1    | B2   | B8    | Mixed B Uses | Total |
|-----------------------------|-------|------|-------|--------------|-------|
| Allocated sites without PP  | 0     | 0    | 0     | 20.16        | 20.16 |
| Sites within PIA without PP | 0     | 0    | 0     | 2.66         | 2.66  |
| Allocated sites with PP     | 5.34  | 0    | 1.00  | 30.29        | 36.63 |
| Sites within PIA with PP    | 1.10  | 2.36 | 10.33 | 1.81         | 15.60 |
| Other sites with PP         | 3.91  | 0.04 | 1.90  | 0.09         | 5.935 |
| Total                       | 10.35 | 2.40 | 13.23 | 55.00        | 80.98 |

PP = Planning Permission, PIA = Primarily Industrial Area as defined in the UDP.

### **Indicator EDT3**

Floorspace developed for employment by type

| Development | Gross floorspace (m²) |       |         |         |  |  |  |  |
|-------------|-----------------------|-------|---------|---------|--|--|--|--|
| Use Class   | 2005/06 2006/07 20    |       | 2007/08 | 2008/09 |  |  |  |  |
| B1a         | 46639.3               | 6086  | 171     | 11138   |  |  |  |  |
| B1b         | 0                     | 0     | 0       | 0       |  |  |  |  |
| B1c         | 2138.5                | 0     | 825     | 0       |  |  |  |  |
| B2          | 10679                 | 5053  | 1200    | 13126   |  |  |  |  |
| B8          | 16029.5               | 2911  | 745     | 928     |  |  |  |  |
| Mixed B use | 0                     | 1278  | 341     | 0       |  |  |  |  |
| Total       | 75486.3               | 15328 | 3282    | 25192   |  |  |  |  |

#### EDT 3 Floorspace Developed for Employment by Type

**5.6** On first glance the completion figures for 2008/09 represent a remarkably good performance given the economic circumstances. However, these figures are somewhat skewed by the development of the Vesty Business Park, which accounted for approximately two-thirds of all floorspace completed during the year.

**5.7** In total, six sites were developed for employment purposes during 2008/09. These were;

| Type of site              | Site name  | Site<br>ref | Site<br>area | B Class<br>floorspace<br>completed | Type of<br>Development |
|---------------------------|--|-------------|--------------|------------------------------------|------------------------|
| Allocated site<br>EDT6.4  | Vesty Business Park,<br>Bridle Road, Netherton   | BL108_2     | 5.29         | 16274                              | Business park          |
| Site within EDT3.2        | Unit A1, Atlantic Business<br>Park, Netherton    | BL112_1     | 0.91         | 5089                               | Business park          |
| Site within EDT5<br>PIA   | 6 Bridle Way                                     | BL226       | 0.18         | 99                                 | Office & showroom      |
| Allocated Site<br>EDT12.1 | Land at Strand Road east of Stanley Road, Bootle | BL238       | 0.95         | 2562                               | Delta taxi depot       |
| Site within EDT10         | 375 Stanley Road, Bootle                         | BL253       | 0.25         | 3310                               | Investment centre      |
| Site within EDT13         | 30 Promenade, Southport                          | SL136       | 0.33         | 137                                | Office & meeting room  |
| Site within EDT5<br>PIA   | Unit 1 Slaidburn Crescent,<br>Southport          | SL163       | 0.16         | 460                                | Industrial units       |

#### Summary of sites with Employment/Commercial Floorspace completed in 2008/09

### **Indicator EDT4**

Floorspace (m2) of new office developments (use B1a) of 2,500m2 or above, and the percentage of this which is in town, district or local centres.

**5.8** In 2008/09 two developments completed for B1a office use that were over 2,500m2. These were;

- The Investment Centre, Stanley Road, Bootle which contained a total of 3310m2 of office floor space as well as 196m2 for a cafe / restaurant. This site was located on the edge of Bootle Town Centre.
- The first office block completed on the Atlantic Business Park, Dunnings Bridge Road, Netherton. This site was in an out of centre location.

### **Indicator EDT5**

Proportion of new business and industrial development (Use Classes B1, B2, B8) using previously developed land and buildings

**5.9** During 2008/09 100% of developments were completed on previously developed land, a figure that has also been achieved in each of the 3 previous years. This is reflective of the industrial legacy in Sefton, and of Bootle in particular. Only one greenfield site in the borough (at Crossens Way, Southport) is allocated for employment purposes, and therefore this trend is likely to continue for the foreseeable future.

### **Indicator EDT6**

Area (hectares) of land and floorspace (m2) developed for business and industry (Use Classes B1, B2, B8) and the number of jobs generated: in Sefton as a whole, within Strategic Employment locations and on Strategic Sites on other allocated sites, in the Maritime and Tourism sectors, in other Regional Economic Strategy key sectors, in Urban Priority Areas

| Site name  | Site<br>ref | B Class<br>floor space<br>completed | Jobs | In Strategic<br>Location or<br>Allocated UDP<br>Site | Sector | In Urban<br>Priority<br>Area |
|--|-------------|-------------------------------------|------|--|--------|------------------------------|
| Vesty Business Park,<br>Bridle Road, Netherton                         | BL108_2     | 16274                               | N/k  | Yes within EDT6.4                                    | N/a    | Yes                          |
| Unit A1, Atlantic Business<br>Park, Dunnings Bridge<br>Road, Netherton | LBL112_1    | 5089                                | N/k  | Yes within<br>EDT3.2                                 | N/a    | Yes                          |
| 6 Bridle Way   | BL226       | 99                                  | N/k  | Yes  | N/a    | Yes                          |
| Land at Strand Road east<br>of<br>Stanley Road, Bootle                 | BL238       | 2562                                | 22   | Yes within EDT 12.1                                  | N/a    | Yes                          |

| Site name                               | Site<br>ref | B Class<br>floor space<br>completed | Jobs | In Strategic<br>Location or<br>Allocated UDP<br>Site | Sector                            | In Urban<br>Priority<br>Area |
|---|-------------|-------------------------------------|------|--|-----------------------------------|------------------------------|
| 375 Stanley Road, Bootle                | BL253       | 3310                                | 349  | Yes  | Financial & professional services | Yes                          |
| 30 Promenade, Southport                 | SL136       | 137                                 | 4    | Yes  | N/a                               | Yes                          |
| Unit 1 Slaidburn Crescent,<br>Southport | SL163       | 460                                 | N/k  | No   | N/a                               | Yes                          |

**5.10** This table shows details of the sites completed in 2008/09. Unfortunately it is difficult to ascertain precisely how many new jobs were created as job figures were not provided for the two largest developments in the Borough. It should be noted however that the Vesty Business Park comprises of B1(a) and B2 uses which are likely to generate a higher density of jobs than B8 uses.

## **Indicator EDT7**

Amount of employment land on allocated sites, or within primarily industrial areas, lost from business and industry (Use Classes B1, B2, B8): in Sefton as a whole, in Urban Priority Areas, to housing uses

| Site Name                                    | Description  | Area<br>HA | In Urban<br>Priority<br>Area | Lost to<br>Housing |
|--|--|------------|------------------------------|--------------------|
| TAVR site, Strand Road/<br>Bank Road, Bootle | Retail development on former mixed<br>use site including industrial units and<br>TA centre | 2.7055     | Yes                          | No                 |
| Dibro site, Wellington Road,<br>Litherland   | Retail development on site of former factory   | 0.679      | Yes                          | No                 |
| 242 Rimrose Road, Bootle                     | Conversion from office to hotel  | 0.0453     | Yes                          | No                 |
| R/o 2-6 Mersey View,<br>Waterloo             | Housing development on site of<br>former factory   | 0.12       | No                           | Yes                |
| 511 Hawthorne Road, Bootle                   | Housing development on site of former depot and container store                            | 2.18       | Yes                          | Yes                |
| 135-139 Gloucester Road,<br>Bootle           | Housing development on site of<br>former office  | 0.06       | Yes                          | Yes                |
| R/o Spencers Lane, Melling                   | Housing development on site of<br>former pottery   | 0.76       | No                           | Yes                |
| 15a East Street, Southport                   | Housing development on site of<br>former print works                                       | 0.2        | Yes                          | Yes                |
| 30 June Street, Bootle                       | Housing development on site of<br>former factory   | 0.02       | Yes                          | Yes                |
| R/o 10-14 Mersey View,<br>Waterloo           | Housing development on site of<br>former warehouse   | 0.16       | No                           | Yes                |

| Site Name       | Description |      | In Urban<br>Priority<br>Area | Lost to<br>Housing |
|-----------------|-------------|------|------------------------------|--------------------|
| Total land lost |             | 6.93 | 5.89                         | 3.5                |

#### EDT 7 Employment Land Lost

**5.11** No allocated employment sites or land within Primarily Industrial Areas were lost to other uses during 2008/09. However, 10 sites in employment use (but outside of designated employment areas) were developed for other uses. Seven of these sites were located within the Urban Priority Areas of Sefton.

**5.12** Sefton's draft Employment Land & Premises Study has recommended that the Borough continues to resist non-employment development on designated / allocated sites. In addition, the Study recommends that Sefton continue to take a cautious approach to the release of non-designated employment sites, particularly in the north of the Borough.

### **Indicator EDT8**

Number of visitors to Sefton

### 5.13

|                             | 20              | 05                | 200             | )6                | 20              | 07                | 2008            |                   |  |
|-----------------------------|-----------------|-------------------|-----------------|-------------------|-----------------|-------------------|-----------------|-------------------|--|
|                             | Day<br>visitors | Total<br>visitors | Day<br>visitors | Total<br>visitors | Day<br>visitors | Total<br>visitors | Day<br>visitors | Total<br>visitors |  |
| Sefton<br>Visitors<br>(000) | 12421           | 13170             | 12885           | 13734             | 12932           | 13845             | 14283           | 15158             |  |

### Tourist visitors to Sefton in thousands (STEAM)

**5.13** The total number of visitors to Sefton has increased markedly over the past monitoring year. This reflects the increased efforts of the Council, and its partners to develop greater a diversification in the leisure and cultural events the Borough has to offer.

**5.14** In 2008 Sefton attracted visitors from all over the world, hosting extremely successful events such as the Grand National Steeplechase and the British Open Golf Championship at Royal Birkdale. Other diverse attractions such as the Southport Air Show, Fireworks championships, RAF Woodvale and the Red Squirrel Nature reserve at Formby, have all helped increase the total number of visitors to Sefton by over 1.3 million (a 9% increase 2007-2008).

### **Implication of findings for emerging Core Strategy**

The Core Strategy should seek to provide a good climate for the development of new businesses, including the provision of land and premises. The Core Strategy should provide links to the availability of business support networks and programmes in Sefton and the link between planning and business development.

The Core Strategy should continue to prioritise the use of previously used land for employment use.

Land currently used for employment use should be protected for that use unless it can be provided elsewhere. A continued loss of employment land could compromise economic development in Sefton, particularly in areas with high unemployment.

Sefton should continue to development its key employment areas, such as the Port, the Southport visitor economy and the office quarter in South Sefton.

# 6 Housing and Neighbourhood Renewal

To ensure that adequate provision is made for additional housing, including affordable housing, having regard to Regional Spatial Strategy.

To identify areas for clearance and replacement of homes which are unfit or where improvement is no longer practicable.

To encourage innovative design, the efficient use of land and maintain residential amenity.

### Introduction

**6.1** This chapter is a key chapter in the Annual Monitoring Report. Government guidance requires Local Planning Authorities to monitor and report on a range of housing matters<sup>(1)</sup>. This includes how many new dwellings have been completed, whether they are on previously developed land, and how many units are affordable. This chapter also explores progress against regionally set housing targets for Sefton using housing trajectories.

#### **Ongoing Housing Studies**

**6.2** In order to investigate and show how to meet housing needs, Sefton have commissioned a Strategic Housing Market Assessment (SHMA), a Strategic Housing Land Availability Assessment (SHLAA) and other studies regarding the need for uses such as employment, open space, and recreation.

**6.3** Sefton's SHMA was undertaken on the Council's behalf by consultancy Fordham Research. The SHMA was formally endorsed by Planning Committee in September 2009 and superseded the Borough's 2005 Housing Needs Update. The Study explored housing needs in Sefton, focusing on the requirement for affordable housing, special needs housing, and the house types and sizes required and variations across the Borough. The Study found that the total affordable housing need in Sefton is for 11,990 and need was greatest in Southport, where 52% of the Borough's need arose. In addition, the main shortfalls in housing type related to 3 and 4 bedroom family homes.

**6.4** The SHLAA is currently being produced by consultancy WYG, and is likely to be finalised during early 2010. It has been undertaken jointly with Knowsley and West Lancashire Councils, and was recently subject to a public consultation during August – October 2009. The SHLAA has been undertaken to provide us with a realistic assessment of how much land could potentially be available for housing over the next 15 years, and where this could be located. Whilst individual sites identified in the SHLAA will not be directly transferred into our 5 year supply, a number of the sites identified could feasibly contribute to our supply position in the short term. As can be seen below a cautious estimate has been included in the 5 year supply period, and better, longer term estimates will be made once the study is completed.

### **Indicator H1**

Plan period and housing targets

| Core Output<br>Indicator<br>Ref |               | Start of<br>Plan Period | End of Plan<br>Period | Number<br>of years | Total<br>Housing<br>Requirement | Average<br>Annual<br>Requirement |
|---------------------------------|---------------|-------------------------|-----------------------|--------------------|---------------------------------|----------------------------------|
| H1a                             | Current RSS   | 2003/04                 | 2020/21               | 18                 | 9000                            | 500                              |
| H1b                             | UDP Policy H1 | 2002                    | 2017                  | 15                 | 5250                            | 350                              |

**6.5** The current Regional Spatial Strategy was published in September 2008, and requires that Sefton achieve on average a minimum of 500 net additional dwellings per annum over the plan period. This equates to a total (minimum) target of 9000 dwellings over the 18 year RSS plan period (2003/04 - 2020/21). Previously, Sefton's housing target had been for 350 net additional dwellings per annum over the same plan period. However this figure was a maximum, and led to the adoption of a Housing Restraint Policy to ensure that it was not significantly exceeded. This was formally relaxed by the Council in November 2008.

**6.6** As a consequence of the backdated revised target and successful implementation of the Housing Restraint Policy, Sefton is faced with a position where supply between 2003/04 and 2008/09, falls short of the current RSS target.

### **Indicator H2**

Housing Trajectory

Managed Delivery Target

Assessment of five year housing land supply

### **Housing Trajectory:**

**6.7** The housing trajectory is a tool that shows provision of housing since the start of the RSS plan period (2003/04) to date, and forecasts provision in future years to the end of the RSS plan (2020/21). It enables us to look at progress towards the target for the whole 18 year period, and supports the plan, monitor, manage approach.

| The Plan Monitor Manage Approach |   |  |  |  |  |  |  |  |  |
|----------------------------------|---|--|--|--|--|--|--|--|--|
| Plan                             | Set target for plan period  |  |  |  |  |  |  |  |  |
| Monitor                          | Review progress annually and calculate new managed delivery targets |  |  |  |  |  |  |  |  |
| Manage                           | Use managed delivery target to inform future strategies             |  |  |  |  |  |  |  |  |

**6.8** The Trajectory focuses on the *net additional dwellings* for each financial year, which is a figure made up of the gains from new build, losses from demolitions, and gains and losses from changes of use and conversions. It covers all forms of housing development in the Borough. The table also shows the Managed Delivery Targets for each future year<sup>(2)</sup>.

| COI |   | 2003<br>/04 | 2004<br>/05 | 2005<br>/06 | 2006<br>/07 | 2007<br>/08 | 2008<br>/09 | 2009<br>/10 | 2010<br>/11 | 2011<br>/12 | 2012<br>/13 | 2013<br>/14 | 2014<br>/15 | 2015<br>/16 | 2016<br>/17 | 2017<br>/18 | 2018<br>/19 | 2019<br>/20 | 2020<br>/21 |
|-----|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| H2a | Net additional<br>dwellings<br>- to date                | 476         | 414         | 422         | 321         | 728         | 242         | -           | -           | -           | -           | -           | -           | -           | -           | -           | -           | -           | -           |
| H2b | Net additional<br>dwellings - current<br>reporting year | -           | -           | -           | -           | -           | -           | 552         | -           | -           | -           | -           | -           | -           | -           | -           | -           | -           | -           |
| H2c | A) Net additional<br>dwellings - future<br>years        | -           | -           | -           | -           | -           | -           | -           | 377         | 519         | 532         | 792         | 541         | 84          | -24         | -60         | 50          | 50          | 50          |
|     | B) Hectares   | -           | -           | -           | -           | -           | -           | 13.18       | 6.23        | 20.44       | 16.22       | 8.82        | 10.22       | 5.59        | 7.20        | 4.12        | 1.67        | 1.67        | 1.67        |
|     | C) Annualised plan<br>target                            | -           | -           | -           | -           | -           | -           | -           | 531         | 531         | 531         | 531         | 531         | -           | -           | -           | -           | -           | -           |
| H2d | Managed delivery target                                 | -           | -           | -           | -           | -           | 533         | 531         | 547         | 550         | 552         | 518         | 514         | 600         | 756         | 1028        | 1517        | 2985        | 2935        |

Housing Trajectory Table 1:Larger versions of both tables are in Appendix iii

### Housing provision to date

**6.9** As can be seen in the Trajectory Table 1 on line H2a, it shows that in 2008/09 there was a relatively low net addition to the housing stock in Sefton of 242 dwellings. This is, however, made up of healthy gains - 412 new build units and 109 additional dwellings from conversions, and very large losses - successful large scale regeneration programmes have resulted in the demolition of 269 dwellings, with another 10 demolitions on small private sector redevelopment sites. This was an exceptional year in terms of the high number of demolitions. There are more demolitions planned in future years, but subsequent HMRI funded development is expected to lead to an overall net increase in dwelling units over the entire lifetime of the programme<sup>(3)</sup>.

**6.10** Since the start of the plan period 2003/04 to the monitoring year 2008/09 (6 years) a total net addition of 2603 dwellings has been completed. This figure is 397 dwellings short of the figure we would have achieved had we met the annualised RSS target of 500 dwellings per annum. This is seen as a shortfall, or under supply in provision that will need to be made up during the remainder of the 18 year RSS plan period.

### Housing provision in future years

**6.11** As with all housing trajectories, the accuracy of the trajectory lessens over time. The future years (lines H2b, H2c a and b) show our best current estimate of the net dwellings, and hectares, likely to be developed in each year from a range of types of site, that are currently in the 'planning pipeline' which means that the later years of the plan period do not have large numbers of units in them. As a consequence of this the later years show a significant shortfall of completions when compared to the RSS target. A cautious estimate of supply from SHLAA sites and expired sites to be added to the SHLAA has been included in the trajectory, and once the SHLAA is published and update, stronger estimates will be included in all future years.

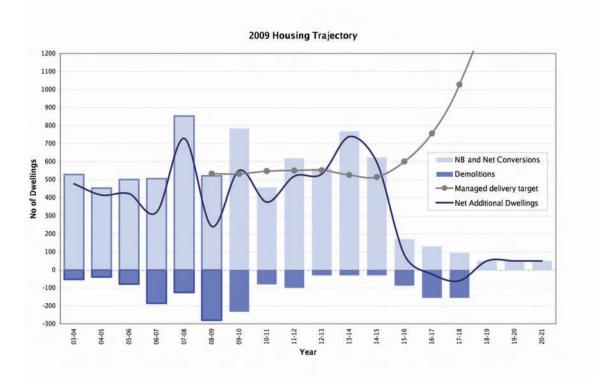
<sup>2</sup> See appendix iii for a detailed explanation of how the managed delivery target is calculated. Other notes on data in the housing trajectory can also be found in appendix 3.

<sup>3</sup> A new approach to counting demolitions has been taken this year following para 6.52 of the UDP, that states occupied dwellings demolished will be replaced on a one-to-one basis. This implies that unoccupied dwellings do not need to be replaced and therefore unoccupied and obsolete dwelling demolitions have not been counted in the trajectory as a 'loss'.

**6.12** In addition to SHLAA sites, other new sites will emerge as planning permissions are granted. These new sites will also help us to make up this shortfall. A positive way of looking at this is to regard the final managed delivery target in 2020/21 of 2935 as the number of additional dwellings that we need to aim to grant permission for between now and the end of the plan.

**6.13** Following the COI & NI159 guidance on housing trajectories, the year 2009/10 is called the 'current reporting year'. Although at the time of writing this year is more than halfway through, the figures in the housing trajectory are still 'projected' rather than 'actual'.

**6.14** The Trajectory Chart below shows the net additional dwellings and managed delivery target as per the table above, but it also shows the gains and losses that make up the net additional dwellings. It is clear from this chart that there is a sharp drop from 2015/16 onwards, that will over time be changed as new sites come forward.



# Housing Trajectory Table 2: Detailed table showing breakdown of net additional dwellings by source of site

| Detailed Housing Trajectory Table           |       |       | Ac    | tual  |       |       |       |       |       |       |       | Proje | ected |       |       |       |       |       |
|---|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
|   | 03-04 | 04-05 | 05-06 | 06-07 | 07-08 | 08-09 | 09-10 | 10-11 | 11-12 | 12-13 | 13-14 | 14-15 | 15-16 | 16-17 | 17-18 | 18-19 | 19-20 | 20-21 |
| DEMOLITIONS                                 |       |       |       |       |       |       |       |       |       |       |       |       |       |       |       |       |       |       |
| HMRI  | 0     | 21    | 59    | 150   | 110   | 245   | 196   | 80    | 99    | 30    | 30    | 30    | 87    | 155   | 155   | 0     | 0     | 0     |
| Former LA sites                             | 0     | 0     | 0     | 54    | 156   | 159   | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     |
| Other Sites                                 | 53    | 39    | 42    | 39    | 26    | 10    | 36    | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     |
| Adj to remove count of vacant hsg dems      | 0     | -21   | -22   | -58   | -167  | -135  | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     |
| sub total                                   | 53    | 39    | 79    | 185   | 125   | 279   | 232   | 80    | 99    | 30    | 30    | 30    | 87    | 155   | 155   | 0     | 0     | 0     |
| COMPLETIONS                                 |       |       |       |       |       |       |       |       |       |       |       |       |       |       |       |       |       |       |
| Allocated sites                             | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 58    | 84    | 109   | 50    | 50    | 50    | 50    | 50    | 50    | 50    |
| HMRI  | 0     | 0     | 0     | 92    | 250   | 143   | 47    | 15    | 267   | 158   | 223   | 306   | 121   | 81    | 45    | 0     | 0     | 0     |
| Former LA sites                             | 0     | 0     | 0     | 0     | 22    | 0     | 73    | 16    | 0     | 31    | 31    | 0     | 0     | 0     | 0     | 0     | 0     | 0     |
| Other sites                                 | 469   | 308   | 425   | 382   | 436   | 269   | 368   | 330   | 293   | 289   | 186   | 48    | 0     | 0     | 0     | 0     | 0     | 0     |
| Conversions (net)                           | 60    | 145   | 76    | 32    | 145   | 109   | 296   | 96    | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     |
| Sites to be added to SHLAA (expired PP)     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 52    | 53    | 0     | 0     | 0     | 0     | 0     | 0     |
| 5 Yr Supply from draft SHLAA                | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 168   | 167   | 0     | 0     | 0     | 0     | 0     | 0     |
| sub total                                   | 529   | 453   | 501   | 506   | 853   | 521   | 784   | 457   | 618   | 562   | 769   | 624   | 171   | 131   | 95    | 50    | 50    | 50    |
| NET ADDITIONAL DWELLINGS                    | 476   | 414   | 422   | 321   | 728   | 242   | 552   | 377   | 519   | 532   | 739   | 594   | 84    | -24   | -60   | 50    | 50    | 50    |
| Manged delivery target (applies to rem yrs) |       |       |       |       |       | 533   | 531   | 547   | 550   | 552   | 526   | 514   | 600   | 756   | 1028  | 1517  | 2985  | 2935  |

**6.15** This table has been included to supplement the information in Table 1, and show the detail of supply from different sources.

**6.16** More detailed information about supply can be found in the schedules in the 'Housing Development Sites in Sefton' document<sup>(4)</sup>, where each of the above categories is split into sites under construction and sites not started.

**6.17** The supply included in the Housing Trajectory is made up from all sites considered to be deliverable, including;

- Allocated housing sites
- Sites with planning permission that are under construction (with no discount on house developments, and a discount of 28.8% on flatted developments)
- Sites with planning permission that are not started (with a discount of 5% on house developments and 53% on flatted developments) this includes 12 sites that were in the SHLAA that have since March 2008 been granted Planning Permission for housing.
- HMRI Funded Sites
- Former Local Authority Housing Sites
- Conversion sites
- A very cautious, non site specific estimate of supply from SHLAA sites in years 2013/14-2014/15.

**6.18** It does not include supply from windfall sites or a full supply from sites identified in our draft SHLAA, nor does it include sites that developers have indicated are undeliverable.

### Assessing deliverability

**6.19** The assessment of deliverability is challenging. Ongoing contact with the developers of larger and more significant sites (20 units and over, and all HMRI and former LA housing sites) that have not started on site has given us more accurate estimates of site capacity, timing and overall achievability. Where the developer has indicated the site is not currently achievable, it has been taken out of supply.

**6.20** For the 438 smaller extant sites it was not considered an appropriate use of resources to attempt to contact every developer, and so future performance on these sites was based on analysis of development trends including discounts for likely expiry of permission. The discounts applied are based on the trends apparent for each category of site from contact with developers of the larger sites.

**6.21** Demolitions on sites are also projected where relevant, and all extant conversions sites are also included based on past trends. It must be noted that historic monitoring of conversion sites has been vastly improved in recent years but records of these sites are still less sophisticated than records of New Build sites. The forecasting is as a consequence less detailed and shows the majority of extant conversion sites projected to complete in the current monitoring year (2009/10), which may not reflect actual timing of delivery.

**6.22** As a consequence of the adjustments made to future supply through developer contact and subsequent discounting, a total of 905 units have been removed from the trajectory. This is made up of 773 units removed from specific sites, and 135 from the group of smaller sites.

**6.23** The outcome of this assessment work has been the projection of future delivery by site, by number of units and by year, including relevant discounts, which can be seen in summary in the Housing Trajectory.

**6.24** A schedule of housing sites included in the Trajectory and 5 Year Supply projections is included as a separate document on our AMR web page. Current good practice recommends that the Sites Schedule includes a comment about deliverability for each site. We have been unable to add individual comments on sites due to technical and privacy issues, but all sites left in the schedule and therefore counted in the trajectory are considered to be fully developable at this time. Note that the totals shown in the Schedules are are based on 'pre discount' supply from smaller sites, as these were made in bulk within the trajectory calculations and are not site specific.

### **5 Year Supply Assessment**

**6.25** 5 Year Supply Assessments are carried out to demonstrate that the local authority can meet its housing requirements in the short to medium term. Planning Policy Statement 3 (PPS3): 'Housing', specifically requires local planning authorities to identify "specific, deliverable" sites to deliver housing over the next 5 years. To be considered 'deliverable', sites should be 'available', 'suitable' and 'achievable'. This is consistent with the 'Plan, Monitor, Manage' approach and the Government's objective of ensuring that the planning system delivers a flexible, responsive supply of land. PPS 3 requires that where a local authority has "less than five years supply of deliverable sites, they should consider favourably planning applications for housing".

**6.26** The following table shows the current 5 year supply position and is based on data from the Housing Trajectory for the years 2010/11 to 2014/15.

| 5 Year Supply Summary Table  |                              |  |  |  |  |  |  |  |  |  |
|--|------------------------------|--|--|--|--|--|--|--|--|--|
| A Period covered:  | 2010/11 to 2014/15 inclusive |  |  |  |  |  |  |  |  |  |
| B Housing requirement:<br>(total of line H2cc of trajectory)             | 2655                         |  |  |  |  |  |  |  |  |  |
| C Anticipated supply (total of line H2ca of trajectory for this period): | 2760                         |  |  |  |  |  |  |  |  |  |
| D National Indicator 159 - 5 year supply as a % of requirement:          | 104%                         |  |  |  |  |  |  |  |  |  |

### SHLAA Update

**6.27** Draft findings from the SHLAA indicated a potential supply from new sites of 3804 dwellings between 2008/09 and 2020/21, of which 1340 are projected in the first 5 years on sites categorised as Urban Brownfield sites. A very cautious and non site specific element of supply has been taken from this and added to the Trajectory, following advice, and can be seen in the Trajectory Table 2 in the row entitled '5 Yr Supply from Draft SHLAA'. 25% of 1340 has been added. In addition to this non site specific supply, some SHLAA sites have come forward in 2008/09 as detailed below and these are counted within the 'Other sites' category in the trajectory.

**6.28** Analysis of activity in 2008/09 since the SHLAA base date (31/3/08) shows that of the 21 new housing sites that have come forward, 12 were identified in the SHLAA and 9 were windfall sites, with a capacity of 206 dwelling units in total. Of the 12 sites that were in the SHLAA, 3 had been removed from supply during the assessment process, 3 were not assessed due to their size but were kept in supply in the group of 'small sites', and 7 were assessed. The yield for the 7 assessed sites was estimated to be 136 units all within the 1-5 year period, and in current Planning Permissions it is 152.

**6.29** A more detailed update for 2008/09 will be carried out once the final SHLAA is published.

### **Indicator H4**

Affordable housing completions, and those as a result of Policy H2

**6.30** There were 122 affordable housing units completed in 2008/09. These were on 5 different HMRI sites in the Bootle Hawthorne Road area. They include Social Housing Units for rent and Shared Ownership.

**6.31** There are a number of other sites with planning permission and in the Planning pipeline that propose a element of affordable housing as part of the S106 process, but have been delayed due to the market downturn, these include the Southport General Infirmary site, the Former Leaf Factory in Southport which, in combination, are intended to provide 30% affordable housing. The former Littlewoods site in Crosby is intended to provide 20% affordable housing. There has also been a modest commuted sum payment made on a site on Field Lane in Litherland.

### **Indicator H5**

Percent of new and converted dwellings on Previously Developed Land.

|                   | New Build | Conversions | Total |
|-------------------|-----------|-------------|-------|
| PDL               | 412       | 105         | 517   |
| Non-PDL           | 0         | 4           | 4     |
| Total             | 412       | 109         | 521   |
| PDL as % of Total | 100       | 96.3        | 99.2  |

H5 Developments on PDL and not on PDL

**6.32** The 4 units from conversions that are not considered to be PDL refer to barn conversions, and Agricultural Buildings are considered Greenfield sites in p 26 of PPS3.

### **Indicator H6**

The percentage of housing built at a net density of: less than 30 dwellings per hectare, 30-50 dwellings per hectare, above 50 dwellings per hectare, and those in the locations most accessible by public transport.

|                                       | All Deve | lopments | In Accessible Locations |         |  |  |  |  |
|---------------------------------------|----------|----------|-------------------------|---------|--|--|--|--|
| Density Range                         | Count    | Percent  | Count                   | Percent |  |  |  |  |
| 0-30 dwellings per hectare            | 32       | 8.4      | 22                      | 12.7    |  |  |  |  |
| 30-50 dwellings per hectare           | 66       | 17.2     | 16                      | 9.2     |  |  |  |  |
| More than 50 dwellings per<br>hectare | 285      | 74.4     | 135                     | 78.0    |  |  |  |  |
| Total                                 | 383      | 100      | 173                     | 100     |  |  |  |  |

**6.33** Two thirds of all new housing developments are built to higher densities. This is mainly due to the majority of sites being development in existing areas which are more suitable for higher density schemes. As the development of apartments reduces, due to changes in the market, it is likely that of density rates may decrease. Note this indicator only refers to schemes of 5 or more dwellings on new build sites.

### **Indicator H7**

Net additional pitches for gypsies and travellers<sup>(5)</sup>

**6.34** There has been no change in the number of pitches for Gypsies and Travellers in the last year. The draft submitted North West Partial Review of the Regional Spatial Strategy (RSS) states that Sefton needs to provide an additional 15 permanent pitches between 2007-2016, in addition to 5 transit pitches. The location of these will need to be considered as part of the Core Strategy preparation, and the site selection process will be informed by the emerging SHLAA

#### **Neighbourhood Renewal**

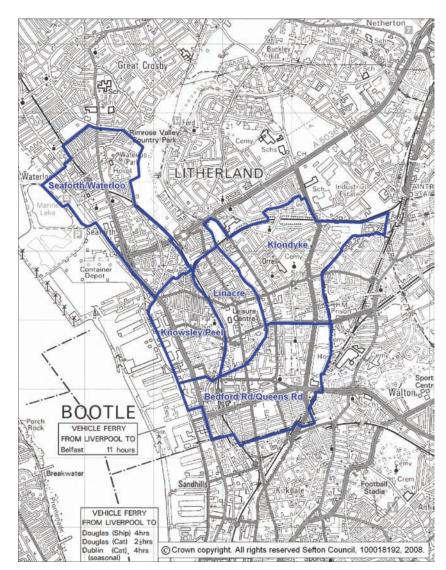
**6.35** Housing Market Renewal is a national initiative launched by the Government in 2003, with the aim of reversing the problems of housing market failure that existed in much of the older housing areas in the Midlands and the North of England. Some 24,000 properties in the south of Sefton are included in the Sefton's Housing Market Renewal (HMR) area; the Merseyside HMR area also includes parts of Liverpool & Wirral and is known collectively as NewHeartlands.

**6.36** Sefton's HMR area has been sub-divided into 5 neighbourhoods:

Bedford / Queens;

- Klondyke;
- Linacre;
- Peel / Knowsley; and
- Seaforth / Waterloo.

**6.37** The Council has resolved to make Compulsory Purchase Orders for the acquisition of the next phases in both of our intervention areas, with the Orders due to be made before the end of 2009.



**6.38** Supplementary Planning Documents (SPGs) have been produced for the priority intervention areas in the Bedford Queens & Klondyke neighbourhoods (in 2004), and these have successfully been used to support successful compulsory purchase action in both areas during 2007.

**6.39** During the early years of the Housing Market Renewal Initiative much of the emphasis was on acquiring and assembling sites and their remediation to make them available for residential development. As we are now in the middle of the 2nd phase of HMRI funding, there has been a significant increase in the numbers of properties acquired prior to demolition, and, as the first sites in both areas have been remediated, a significant increase in the number of new homes built.

## Housing and Neighbourhood Renewal 6

**6.40** As only a handful of dwellings in the HMRI area were completed during 2008/9, evidence of where people moved into these houses from has only just started to be collected by means of movers surveys and information provided by our partner housebuilders and RSLs. It is too early to draw any conclusions yet about how many of the new houses are 'clearance replacement' and how many meeting general housing needs (see indicators H1 and H3). Whilst many of these have been offered to people displaced by the CPO action, in the Klondyke area properties in the first phase were also made available to meet general housing needs, as part of the housing market re-structuring and the diversification of housing tenure.

**6.41** We do have data, from 2007/8, that shows how many people stay in the same area when they move house. The table below shows the retention rates of people from different parts of Sefton when they move.

| North     | Sefton |             |          | South Sefton       |              |  |
|-----------|--------|-------------|----------|--------------------|--------------|--|
| Southport | Formby | Sefton East | Crosby   | Bootle & Netherton |              |  |
| Southport | гоппру | Serton East | c crosby | HMR area           | Non HMR area |  |
| 78.1%     | 66.5%  | 59.2%       | 57.9%    | 54.9%              | 54.4%        |  |

#### Area retention rate (SHMA 2009)

**6.42** As can be seen the Housing Market Renewal areas do well in retaining residents in the area when compared to most areas. This indicates that people are starting to recognise the improvements and the area is becoming a more attractive place to live. Another point to note is that over 10% of Crosby residents who move do so to the HMR area, and 13% of residents in the Bootle/Netherton non HMR area.

**6.43** In addition, the Council's RSL partners have redeveloped a number of problem sites with small infill schemes, containing a mix of new social rented and some shared ownership housing. These have also been offered in the first instance to displaced residents affected by intervention in the two Housing Market Renewal priority neighbourhoods, and then to meeting wider affordable housing needs.

### **Indicator H8**

The total number of homes constructed or converted during the year

- built on land made available by Housing Market Renewal
- as a consequence of Housing Market Renewal activity but without actual funding

|   |         | TOTAL | Bedford/<br>Queens | Klondyke |
|---|---------|-------|--------------------|----------|
| Built on land made available by                       | Private | 0     | 0                  | 0        |
| Housing<br>Market Renewal                             | RSL     | 28    | 0                  | 28       |
| As a consequence of Housing                           | Private | 0     | 0                  | 0        |
| Market Renewal<br>activity but without actual funding | RSL     | 0     | 0                  | 0        |

# 6 Housing and Neighbourhood Renewal

**6.44** The credit crunch has meant that development in the Bedford Queens neighbourhood has temporarily stalled. Although development in the Klondyke area has continued, there has been a switch to providing more of the affordable housing elements up front, leaving the market housing until the housing market picks up. A number of schemes with planning permission outside of these areas have similarly not been started, whilst other sites that have been offered for sale by tender by the Council have failed to attract any interest or the preferred developer has subsequently withdrawn their interest.

## **Indicator H9**

The total number of homes demolished by, by tenure during the year

- on land made available by Housing Market Renewal
- as a consequence of Housing Market Renewal activity but without actual funding

|   |         | TOTAL | Bedford/<br>Queens | Klondyke |
|---|---------|-------|--------------------|----------|
| On land made available by Housing<br>Market Renewal   | Private | 49    | 0                  | 49       |
|   | RSL     | 54    | 0                  | 54       |
| As a consequence of Housing                           | Private | 0     | 0                  | 0        |
| Market Renewal<br>activity but without actual funding | RSL     | 0     | 0                  | 0        |

**6.45** In July 2009 it was confirmed that Sefton would receive  $\pounds$ 1.05 million of Housing Market Renewal funding that had previously been withdrawn. It is intended to use this funding to acquire and demolish properties in the Klondyke during 2009/10.

## **Indicator H10**

The total number of properties acquired, by tenure, for pathfinder purposes

- financed by Housing Market Renewal Grant
- not financed by Housing Market Renewal Grant

|   |         | TOTAL | Bedford/<br>Queens | Klondyke |
|---|---------|-------|--------------------|----------|
| Financed by Housing Market<br>Renewal Grant           | Private | 10    | 0                  | 10       |
|   | RSL     | 0     | 0                  | 0        |
| As a consequence of Housing                           | Private | 0     | 0                  | 0        |
| Market Renewal<br>activity but without actual funding | RSL     | 214   | 0                  | 214      |

**6.46** During 2009 a compulsory purchase order was made on a number of properties and land in the Bedford/Queens and Klondyke neighbourhoods. The Council are continuing to work with owners to agree voluntary acquisition of properties.

# Housing and Neighbourhood Renewal 6

## **Indicator H11**

Area (hectares) of land acquired for pathfinder purposes

- financed by Housing Market Renewal Grant
- not financed by Housing Market Renewal Grant

|  |         | TOTAL | Bedford/<br>Queens | Klondyke |
|--|---------|-------|--------------------|----------|
| Financed by Housing Market<br>Renewal Grant  | Private | 0     | 0                  | 0        |
|  | RSL     | 0     | 0                  | 0        |
| As a consequence of Housing<br>Market Renewal<br>activity but without actual funding | Private | 0     | 0                  | 0        |
|  | RSL     | 0     | 0                  | 0        |

### Implication of findings for emerging Core Strategy

The Core Strategy will need to identify, at least in broad terms, enough land to meet Sefton's housing needs for the entire period of the plan.

The Core Strategy will need to set out clear mechanisms for the delivery of affordable housing.

Sites for new pitches for gypsies and travellers will need to be identified.

The Core Strategy will need to provide the basis to enable regeneration programmes to be delivered.

# 7 Retail Development

To ensure that where there is a need for major retail development, it is located where it will contribute to the vitality and viability of existing town, district and local shopping centres.

#### Introduction

**7.1** It is important that the main established centres in Sefton remain competitive in light of increased competition and difficult economic conditions and continue to attract shoppers, visitors and businesses. To achieve this, town centres must continually strive to build on their strengths, alleviate their weaknesses and continually improve the facilities they provide to the community. Successful town centres must respond effectively to the changing needs and demand of their users.

## **Indicator R1**

Vitality and viability of town, district and local centres measured by: Position in national shopping centre rankings, Retail rents and yields and Retail vacancy rates.

**7.2** Bootle's ranking in the retail hierarchy has slipped by fifty-six places from 229th to 285th over the past few years as it has failed to attract national retailers and has a shortage of convenience good shops. It is expected that this position should change in the coming years with the opening of an extended Tesco store and new Lidl, Wilkinsons and Asda and Aldi stores.

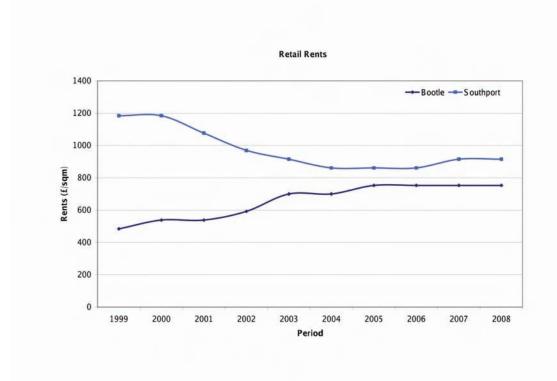
|           | Rank 2004 | Rank 2008 <sup>(1)</sup> | Change in rank 2004-08 |
|-----------|-----------|--------------------------|------------------------|
| Bootle    | 229       | 285                      | -56                    |
| Southport | 62        | 53                       | +9                     |

#### Source: Management Horizons Europe, UK Shopping Index (2008)

**7.3** In and around Bootle, there has been positive and significant investment activity, especially in the previously underrepresented convenience goods sector. It will be important to continue monitoring how this investment impacts upon the health of the established centre, and how Bootle's future health will be influenced by current economic problems and competition beyond the Borough boundary in North Liverpool and possibly, Kirkby.

**7.4** Southport has slightly improved its ranking, but may struggle to maintain this in the medium to long term. The town centre is facing increasing challenges including those brought about by the economic downturn as well as responding to growing competition for local expenditure from other retail destinations such as Liverpool One.

**7.5** Therefore further development is required in Southport Town Centre to ensure the centre's future well-being. The Southport Investment Strategy was produced in 2008 to help encourage investment in Southport and a Supplementary Planning Document will be produced to set out the land-use implications of this, including retail premises.



### Source: Bootle and Southport Town Centre Health Checks

**7.6** The graph above shows the change since June 1999 of the Zone A rents <sup>(2)</sup> in Bootle and Southport. Rents in Bootle Town Centre have increased since June 1999 from £484/sqm to £753/sqm at June 2008, which represents a 56% increase. In comparison Southport has seen its rent decrease from £1184/sqm in June 1999 to £915/sqm in June 2008, a 23% fall.

|           | July 2004 | July 2005 | July 2006 |
|-----------|-----------|-----------|-----------|
| Bootle    | 8.5       | 8.5       | 7.25      |
| Southport | 7         | 7         | 6.25      |

#### Source: Valuation Office Agency, Property Market Report (October 2007)

The retail rental yields have not been updated since the previous AMR

**7.7** Retail yield is the percentage of the property's value received in rental income per year. Therefore, the lower the yield the higher the asking price for property which is a reflection of investor confidence and investor demand. The table below shows how the retail yields for both Bootle and Southport have decreased recently, indicating an increase in investor confidence in both centres. Again this confidence will be tested in light of the difficult economic conditions and will be reported on in future AMRs.

|        | Units         |               |               | Floorspace (sqm) |                 |                  |
|--------|---------------|---------------|---------------|------------------|-----------------|------------------|
|        | 2004          | 2007          | 2009          | 2004             | 2007            | 2009             |
| Bootle | 23<br>(12.6%) | 23<br>(10.9%) | 36<br>(17.1%) | 2,592<br>(7.4%)  | 4,020<br>(9.1%) | 4,660<br>(10.6%) |

|               | Units        |               |                | Floorspace (sqm) |                   |                   |  |
|---------------|--------------|---------------|----------------|------------------|-------------------|-------------------|--|
|               | 2004         | 2007          | 2009           | 2004             | 2007              | 2009              |  |
| Southport     | 60<br>(8.8%) | 84<br>(10.9%) | 125<br>(16.4%) | 10,201<br>(7.7%) | 21,120<br>(13.0%) | 29,170<br>(18.3%) |  |
| UK<br>Average | (10.3%)      | (11.1%)       | (10.4%)        | (7.9%)           | (9.3%)            | (8.5%)            |  |

#### Source: Experian GOAD Report 2009

**7.8** Information collated by Sefton's retained retail consultants WYG on vacancy rates within Bootle state: "At April 2009 there were 36 vacant retail units in the town centre, which occupied a floorspace of 4,660 sq m. This represents 17.1% of all outlets and 10.6% of floorspace, compared to respective national averages of 10.4% and 8.5%". The increase in the number of vacant units and area of vacant floorspace is primarily due to the current economic economic crisis. "Some major retailers have gone out of business, such as Woolworths. This has led to increased vacancies within the Strand Shopping Centre; however the former Woolworths unit has been taken over by B&M Bargains. Since 2007, the proportion of vacant units has increased by 6.2% points, whilst the proportion of vacant floorspace has increased by 1.5% points".

**7.9** WYG state: "In April 2009 there were 125 vacant retail units in [Southport] town centre, which occupied a floorspace of 29,170 sq m. This represents 16.4% of all outlets and 18.3% of floorspace, compared to respective national averages of 10.4% and 8.5%. Again due to the current economic crisis, some major retailers have gone out of business including USC (Chapel Street) and Woolworths. This has led to some units becoming vacant on Chapel Street, a prominent retail destination. The proportion of vacant floorspace has increased since 2004. In particular, since 2007, the proportion of vacant units has increased by 5.5% points, whilst the proportion of vacant floorspace has increased by 5.2% points".

## **Indicator R2**

Amount of completed retail, office and leisure development in Sefton, including in Town Centres.

| Use   | Gross Floorspace Developed (m2) |                  |                |                  |                |                  |                |                  |                |                  |
|-------|---------------------------------|------------------|----------------|------------------|----------------|------------------|----------------|------------------|----------------|------------------|
| Class | 2004                            | 4/05 2005/06     |                | 2006/07          |                | 2007/08          |                | 2008/09          |                |                  |
|       | Town<br>Centre                  | Out of<br>Centre | Town<br>Centre | Out of<br>Centre | Town<br>Centre | Out of<br>Centre | Town<br>Centre | Out of<br>Centre | Town<br>Centre | Out of<br>Centre |
| A1    | -                               | 1208             | -              | 4240             | -              | 3489             | 195            | 3673             | 1861           | 26932            |
| A2    | -                               | -                | -              | -                | -              | -                | -              | -                | -              | -                |
| B1a   | -                               | 5145             | -              | 46639            | -              | 6086             | -              | 71               | -              | 6049             |
| D2    | -                               | 826              | -              | -                | -              | 3220             | -              | 5425             | -              | 3340             |
| Total | 71                              | 79               | 508            | 879              | 12             | 975              | 93             | 64               | 38             | 182              |

**7.10** As in previous years the majority of retail, leisure and office development was built outside town centres. This is primarily due to the lack of undeveloped sites in town centres.

## Implications of findings for the emerging Core Strategy

The Core Strategy should provide policies that prioritise existing town and local centres for a range of development and to be innovative in the role that centres play to ensure they remain the primary focus for communities.

# 8 Transport Infrastructure and Accessible Development

### **Objectives**

To safeguard and promote an integrated, sustainable transport network

To ensure that there is a realistic choice of access to all development sites for everyone

To reduce the adverse traffic impacts of a development by promoting more sustainable alternatives to single occupancy car use, especially for trips to and from work.

### Introduction

**8.1** This year has seen the introduction of the Ensuring Choice of Travel SPD in January 2009. This has set a whole new set of indicators on parking standards as well as setting a new Accessibility Assessment standards.

**8.2** As a direct result of the new standards in the Travel SPD new monitoring arrangements have been put in place across the Travel and Planning Council services.

## **Indicator T1**

Proportion of travel journeys made by sustainable modes (walking, cycle, bus, rail) for the following purposes: journey to work, journey to school, shopping, other<sup>(1)</sup>

|                         | Work (%) | School (%) | Shopping (%) |
|-------------------------|----------|------------|--------------|
| 2001 total (Sefton)     | 38.1     | 67.4       | 36.7         |
| 2003 total (Sefton)     | 38.0     | 66.5       | 36.6         |
| 2006 total (Sefton)     | 30.1     | 66.8       | 20.0         |
| 2008 total (Merseyside) | 28.0     | 72.1       | 53.2         |

**8.3** For each destination - work, school and shopping - the proportion of sustainable journeys to these locations has fallen from 2001 to 2006. Sustainable journeys to each destination should be increased to help reduce congestion on Sefton's roads, and improve environmental air quality.

**8.4** The residents survey to inform this indicator has not been carried out this year. It is likely that such surveys will not be undertaken every year, and outputs may not always match the indicator exactly. For last year we have reported the figures collected at the Merseyside level for comparison. We will continue to report the results of relevant transport surveys in future AMRs.

## **Indicator T2**

Ratio of actual parking provision approved for major new development to the Ensuring Choice of Travel SPD maximum standard.

**8.5** The ensuring choice of travel SPD covers a broad range of types of parking provision on all types of development site (including small developments), and is very ambitious in scope. It was adopted by Sefton in January 2009. It is, therefore, not appropriate to monitor all developments approved in the year 2008-09 against the standard.

**8.6** As an interim approach it has been decided to split this indicator into pre-SPD approvals and post-SPD approvals.

**8.7** Pre-SPD approvals must be measured against the standards published in the UDP. These are specifically Car Parking standards which apply only to major (over 1000 sqm) non-residential developments. There are 4 such developments all of which met the UDP standard.

**8.8** Post-SPD, the approvals that need to be looked at include all commercial developments and also all residential developments. There is no size threshold. The parking provision covered in the SPD includes cycle, motorcycle, disabled, taxi and car parking.

| Site Name                                     | Description                      | Floor<br>Space/<br>No. B'rms | UCO | Parking<br>Standard | Max<br>Spaces | Actual<br>Spaces | Complies |
|---|----------------------------------|------------------------------|-----|---------------------|---------------|------------------|----------|
| 30-34 Anchor St,<br>Southport                 | Large ext to form Hotel          | 23                           | C1  | 1 per bedroom       | 23            | 0                | Yes      |
| Leaders Site,<br>Washington<br>Parade, Bootle | Retail unit                      | 1607                         | A1  | 1 per 14sqm         | 115           | 76               | Yes      |
| Land W of Town<br>Hall, Hall St,<br>Maghull   | Leisure<br>Centre and<br>Library | 3289                         | D2  | 1 per 22sqm         | 149           | 39               | Yes      |
| 5-23 King St,                                 | Mixed use                        | 1842                         | A1  | 1 per 16sqm         | 115           | 111              | Yes      |
| Southport                                     | development                      | 968                          | B1  | 1 per 35sqm         | 27            |                  |          |
|   |                                  | 2070                         | D2  | 1 per 25sqm         | 83            |                  |          |
|   |                                  | 80                           | C1  | 1 per bedroom       | 80            |                  |          |

#### **Developments being assessed against UDP Standards**

**8.9** The following two tables summarise the sites that are relevant to the new SPD standards.

| Site Name  | Description                             | Floor<br>Space/<br>No. B'rms | UCO | Parking<br>Standards met?                                     |
|--|---|------------------------------|-----|---|
| Land adj Park & Ride,<br>Fairway, Southport          | Temporary fire and<br>Ambulance Station | 576                          | Sui | Yes - considered adequate<br>(Officers Report)                |
| Unit 7, Meols Cop Retail<br>Pk, Foul Lane, Southport | Mezzanine floor within existing unit    | 1858                         | A1  | Yes - no new provision required according to Officers Report) |

| Site Name                                       | Description                 | Floor<br>Space/<br>No. B'rms | UCO | Parking<br>Standards met?   |
|---|-----------------------------|------------------------------|-----|---|
| St Johns C of E School,<br>Denmark St, Waterloo | Extension to rear of school | 149                          | D1  | Yes - 2 extra car parking spaces appropriate. No other provision requested. |

#### **Non-residential Approvals**

| Site Name                               | Description                                | No of<br>dwellings | Parking standard met?  |
|---|--|--------------------|--|
| 2 Wadham Road, Bootle                   | 3 flats                                    | 3                  | Yes - No parking on site but appropriate for<br>this accessible location. Cycle parking<br>included in proposal and is required in<br>condition 3. |
| R/o 72-76 Eastbank St,<br>Southport     | 4 x 2 bed town<br>houses                   | 4                  | Yes - One space per dwelling considered appropriate in this accessible location.   |
| R/o 73 Kirklake Rd,<br>Formby           | 1 detached house                           | 1                  | Yes - Large site with ample space at front<br>of property. Parking not mentioned in<br>officers report.  |
| R/o Oak Hey, Lambshear<br>Lane, Maghull | 3 detached<br>bungalows                    | 3                  | Yes - Ample space available for parking on site. Parking not mentioned in officers report.   |
| 39-41 Brownmoor Lane,<br>Crosby         | 2 x 4 bed semis and<br>3 x 3 bed bungalows | 5                  | Yes - 5 spaces are included in the proposal which is considered acceptable in the officers report.   |
| 43&43a Freshfield Rd,<br>Formby         | 2 x semi detached houses                   | 2                  | Yes - One garage for each property considered acceptable in officers report.   |

#### **Residential Approvals**

**8.10** All of the applications received during the year met both the current maximum car parking standards. It is apparent that the maximum car parking standards in the new SPD are being successfully implemented. The minimum standards for cycle parking, motorbike parking, taxi and disabled spaces are also being met which is important to ensure the aim of providing a choice of travel.

## **Indicator T3**

Accessibility of new residential development

|                    | % dwellings within<br>0-15 mins travel time | % dwellings within<br>0-30 mins travel time |
|--------------------|---|---|
| Area of Employment | 75.4  | 99.4  |
| GP                 | 94.4  | 99.6  |
| Hospital           | 7.0   | 99.4  |
| Retail Centre      | 94.0  | 99.4  |

|                  |      | % dwellings within<br>0-30 mins travel time |
|------------------|------|---|
| Primary School   | 94.8 | 99.6  |
| Secondary School | 81.8 | 99.4  |

#### Table showing accessibility of new dwellings

**8.11** The table demonstrates that most new developments within Sefton have been built in locations that are accessible by public transport to local facilities like shops, General Practitioners, Schools and employment opportunities. Hospitals are within 30 minutes travel time on public transport for 99.4% of new residential developments.

## **Indicator T4**

Contributions to transport improvements secured through planning conditions and planning obligations (number of developments and value/type of improvement).

| Application | Site Address  | Proposal                 | Type of Improvement   | Highways |
|-------------|---|--------------------------|---|----------|
| N/2007/0937 | 66 Virginia Street,<br>Southport                            | Mixed use<br>development | Portland Street, Bedford<br>Park, Bridge improvements,<br>ongoing tree planting | £150,000 |
| N/2008/0098 | Southport Tennis Club 4a<br>Ashdown Close, Southport        | 18 self-contained flats  | Awaiting info from MBi  | £1,000   |
| S/2008/0547 | Land at former Ashworth<br>Hospital School Lane,<br>Maghull | 600 place prison         | see agreement for full<br>location of spends                                    | £520,634 |

**8.12** There have been a fall in the number of contributions towards transport approvals due perhaps in part to the drop in the number of major planning applications. However the overall contributions have increased mainly due to the application at the former Ashworth Hospital site in Maghull.

## **Indicator T5**

Proportion of developments for which green travel plans are secured as a result of planning conditions and planning obligations.

| SiteRef | Site Name                                      | App'n Ref   | Proposal   | Size          | Travel Plan comments  |
|---------|--|-------------|--|---------------|---|
| S0113   | 66 Virginia St,<br>Southport                   | N/2007/0937 | Mixed use<br>development<br>predominately<br>housing | 168<br>Dwells | No travel plan requested by planning condition.                                     |
| BL342   | Leaders Site,<br>Washington Parade,<br>Bootle  | S/2008/0707 | Retail<br>development                                | 1607 sqm      | Travel plan requested   |
| SL309   | Land adj Park &<br>Ride,<br>Fairway, Southport | N/2008/0821 | Temp Fire and<br>ambulance<br>station                | 576 sqm       | No travel plan requested as<br>it was inappropriate for the<br>type of development. |

| SiteRef | Site Name  | App'n Ref   | Proposal                 | Size         | Travel Plan comments  |
|---------|--|-------------|--------------------------|--------------|---|
| SL258   | 5-23 King St,<br>Southport                                   | N/2008/0089 | Mixed use<br>development | 12000<br>sqm | Travel plan requested by planning condition.  |
| SL308   | Unit 7, Meols Cop<br>Retail Park,<br>Foul Lane,<br>Southport | N/2008/0854 | Large mezzanine<br>floor | 1858 sqm     | No travel plan requested as<br>the development was<br>unlikely to result in a<br>significant increase in<br>footfall. |
| ML160   | Adj Town Hall,<br>Hall Lane, Maghull                         | S/2008/0221 | Leisure centre           | 3289 sqm     | Travel plan requested by<br>planning condition. A draft<br>travel plan has been<br>received.                          |

**8.13** We want to ensure that where we grant planning permission for major new developments that there is a long term plan in how to manage travel demand to and from the site maximising sustainable forms of transport. Green Travel Plans are required for major schemes where the developer has to demonstrate how they intend to manage travel demand on the site.

**8.14** We have requested travel plans for 3 of the 6 sites where a Travel Plan is required. Of those where a Travel Plan wasn't requested, in 2 instances there were good reasons why it was not appropriate for requesting a travel plan. In the third instance the application was approved before the Ensuring Choice of Travel SPD was adopted.

**8.15** Whilst it is straight forward to measure whether a Travel Plan was requested as a planning condition, it is less straightforward to monitor whether and when they have been received. This is due to the planning condition that will normally require the travel plan to be submitted either before the commencement of the development or before the occupation of the development. This can lead to a time lag of up to 3 years for commencement of the development or a considerably longer period of time in some cases before the occupation of the development.

**8.16** We have so far received 2 draft travel plans from the above applications.

### **Indicator T6**

Percentage of new developments meeting minimum accessibility standards as defined in the SPD

**8.17** We have received 11 planning applications that should require an Accessibility Assessment according to the guidelines in the Travel SPD. However on 5 of these sites we have secured off-site improvements to the highways network by planning condition.

**8.18** The Council's Highways Development Control team carried out their own Accessibility Assessment on the sites and gained improvements to the 5 sites mentioned above. The Council will be looking into its procedures to ensure that where Accessibility Assessments are required that they are submitted with the application.

### Implication of findings for emerging Core Strategy

Although the figures show most new residential developments are within 15 minutes of local facilities and services this may be difficult to maintain as we run out of land in existing areas and look to other areas. The Core Strategy will have to address this issue.

The Core Strategy will need to be informed by an infrastructure study so that new development is located in the most sustainable location possible.

The ease of which people can walk or cycle should be a high priority.

# 9 Energy, Minerals and Waste

# 9 Energy, Minerals and Waste

To increase the provision of renewable energy infrastructure to reduce reliance on fossil fuel.

To ensure that the winning and working of minerals minimises any adverse social and environmental impacts and is consistent with national policy guidance and strategic policy guidance for the North West.

To ensure that waste is dealt with in a manner that does not allow any net losses to social and environmental interests.

#### Introduction

**9.1** According to the Sefton Performance Plan 2008-9, the condition of the environment "is vital to all those who live, visit or work in Sefton". The Council is therefore committed to improving the condition of the environment for current and future generations. An essential part of this is ensuring we are responsible when generating energy and dealing with waste.

## **Indicator EMW1**

Renewable energy capacity approved:

- as a result of Policy DQ2,
- in other schemes

**9.2** The majority of major developments approved during 2008/09 included an element of renewable energy to meet the requirements of policy DQ2, however, we are unable to provide an overall figure for the total capacity of all these schemes. This is due to inconsistencies with monitoring of agreed renewable energy requirements and developers not always providing full details of the scheme they will implement.

**9.3** Nevertheless the implementation of the policy has become more rigorous as developers recognise the financial and environmental benefits of renewable energy. The table below includes information on renewable energy capacity approved in major developments as a result of policy DQ2 in the monitoring year.

**9.4** In addition to major schemes incorporating renewable energy as part of policy DQ2 requirements, we also had a number of applications, primarily residential in nature, for stand alone renewable energy schemes. These domestic schemes were generally wind turbines, solar panels or wood fuelled boilers, and had smaller capacities, ranging from 1kw to 20kw. As with schemes related to major development we do not have a comprehensive list to be able to give a total capacity. Given that the amended permitted development rights will allow householders to implement certain renewable energy schemes, such as many solar panels, it will be increasingly difficult to monitor renewable schemes not linked to policy DQ2. For this reason we will revise indicator EMW1 (and DQ6) to remove the second section.

| Application<br>Number | Development<br>Scheme   | Renewable<br>Energy Type | Renewable<br>Energy<br>Capacity<br>Installed<br>(Approx) | Comments  |
|-----------------------|---|--------------------------|--|---|
| S/2008/0134           | Lanstar Site<br>Hawthorne Road<br>- Erection of<br>Class A1 Retail<br>Store.  | Not Known                | Not Known  | The proposed development will<br>comply with the PPS regarding climate<br>change, with its focus on achieving a<br>23.5% reduction in CO2 emissions.<br>The proposal would also incorporate<br>some renewable energy sources, in<br>line with policy DQ2. |
| S/2008/0221           | Town Hall Lane<br>Maghull -<br>Construction of a<br>new leisure<br>centre & library.  | Biomass Boiler           | 660+ KWH<br>per day.                                     | In line with policy DQ2   |
| N/2008/0223           | Erection of a<br>three storey<br>extension over<br>the existing<br>single storey<br>building to form<br>a 23 bedroom<br>hotel.  | Not Known                | Not Known  | The application conditions state that:<br>a minimum 10% of all energy required<br>for the development<br>derives from renewable sources and<br>to comply with Sefton UDP Policy<br>DQ2.   |
| S/2008/0547           | Outline Planning<br>Application for<br>the construction<br>of a 600 place<br>prison, 5.2m<br>high perimeter<br>wall, visitor<br>centre and<br>ancillary<br>buildings. | Not Known                | Not Known  | The planning application will address<br>UDP policy DQ2 by ensuring the<br>masterplan considers the site wide<br>distribution of on-site produced<br>renewable energy.  |
| S/2008/0707           | Leaders Site<br>Washington<br>Parade Bootle -<br>Erection of Class<br>A1 Retail Store.  | Air Source Heat<br>Pump  | 57,000 KWH<br>per annum                                  | In line with policy DQ2   |

#### Source: SMBC

### **Indicator EMW2**

Production of primary won and secondary/recycled aggregates

**9.5** Sefton no longer has any production of primary aggregates. It is likely that there are secondary and recycled aggregates produced in Sefton, but there is no data available, as is the case for the whole of Merseyside.

## **Indicator EMW3**

Capacity of new waste management facilities by type

# 9 Energy, Minerals and Waste

**9.6** There have been no new waste management facilities developed within the monitoring period. A Waste Development Plan Document is currently being produced which will identify future locations for waste management facilities.

## Indicator EMW 4 (a) (b) and (c)

Amount of municipal waste arising, and managed by type

Percentage of household waste recycled and composted

Tonnage of green household waste recycled or composted in Sefton

|  | 2005/6 | 2006/7 | 2007/8 | 2008/9 |
|--|--------|--------|--------|--------|
| Total waste arising <sup>(1)</sup> ('000 kgs)                | 110960 | 111369 | 107174 | 106854 |
| % of household waste sent for reuse, recycling & composting  | 20.06% | 24.19% | 30.23% | 37.69% |
| Residual waste per household (kgs)                           | 721    | 682    | 602    | 535    |
| Tonnage of waste composted (including food waste) ('000 kgs) | 6590   | 9334   | 12835  | 19845  |
| Tonnage of waste recycled ('000 kgs)                         | 15303  | 16937  | 18803  | 19700  |
| Tonnage of waste re-used ('000 kgs)                          | 362    | 668    | 715    | 728    |
| % of household waste landfilled                              | 71.89% | 68.32% | 63.98% | 58.78% |

#### 1. not including fly tipped or commercial waste

**9.7** Targets for recycling in Sefton are set in the Council Plan. The Council has set targets to recycle or compost 35% of Sefton's waste by 2010, and 40% by 2020. The alternating weekly refuse and recycling collection service introduced in 2007 has had a significant positive impact on Sefton's recycling/composting rates, with the Borough already exceeding the figure set for 2010 by over 2% - see the table above. This has reduced the amount of waste going to landfill - from over 70% in 2005/6 to less than 60% over the last year. However the most significant change in waste disposal over the last four years has been in the amount of waste composted, which has more than tripled since 2005.

### Implication of findings for emerging Core Strategy

The Core Strategy should provide links to the Waste DPD which will provide locations for new waste management facilities.

The Core Strategy should provide the broad strategy to ensure that users of new developments can participate in recycling.

The Core Strategy should provide the framework for the increased renewable energy production in Sefton.

Sefton is the mineral planning authority and will need to provide policies in the Core Strategy to guide mineral extraction in the borough.

## Green Belt and Countryside 10

## **10 Green Belt and Countryside**

To support urban regeneration and a sustainable pattern of development and physical change by restricting development in the Green Belt

To protect from development the best and most versatile agricultural land as a notional resource

To enhance the environmental quality of Sefton's rural area

#### Introduction

**10.1** In Sefton all land outside of the urban area is designated Green Belt land. The Green Belt in Sefton covers an area of 7840 hectares, approximately 51% of the area of the Borough. This includes significant areas of high quality agricultural land and substantial areas of nature conservation value. It also embraces the majority of the undeveloped coast.

**10.2** A particular feature of Sefton's Green Belt, and indeed the Merseyside Green Belt in general, was that it was drawn very tightly around the urban edge, with virtually no "white land". This was justified by the urban regeneration strategy and the need to focus development and investment in the urban areas. In broad terms this has been successful with most development taking place over the past 25 years in the urban area and a major focus on urban regeneration. Whilst urban regeneration will continue to be a key priority it has become apparent in Sefton that there is a shortage of housing land in the existing urban area (see Chapter 6).

**10.3** A meeting has been held with GONW to discuss options for meeting the Borough's outstanding needs. Their advice is unequivocal – the Core Strategy must show how the Borough intends to meet its housing needs for the whole of the plan period. The decision to identify 'broad locations' in the Green Belt where development might take place in the later stages of the Plan period cannot be deferred until after any Merseyside review of the Green Belt has been completed. If the decision is deferred, the Sefton Core Strategy will be found 'unsound', and the Authority will be required to meet the shortfall. Therefore we will be carrying out a Green Belt study during 2010 to identify broad locations that potentially could meet some of our needs. This does not mean we will be releasing any Green Belt land, but our conclusions will inform a likely Merseyside Green Belt review in the near future.

## **Indicator GBC1**

Increase in area of woodland planting and woodland under management secured through planning obligations each year.

**10.4** There has been no increase in the area of woodland planted or under management through planning obligations in the monitoring year.

### **Indicator GBC2**

The number, total area and type of developments approved within the Green Belt, and the proportion which is 'inappropriate' development.

# 10 Green Belt and Countryside

**10.5** There have been 3 major proposals approved for development within the Green Belt in 2008/09. Of these, none are considered inappropriate.

**10.6** Note the methodology for this indicator has been modified for this year's report. This has been done in order to focus on approvals for significant development. For example New Build Housing, Conversions and Changes of Use, and Commercial New Build and Extensions. It excludes residential extensions and other minor works.

## **Indicator GBC3**

The number of planning permissions granted that result in the loss of best and most versatile agricultural land, and the percentage of irreversible development taking place on best and most versatile agricultural land (grades 1, 2, and 3) compared to poorer quality agricultural land (grades 4 and 5).

| Туре                | Number | Site Area<br>(hectares) | Area lost<br>(hectares) | %<br>irreversible |
|---------------------|--------|-------------------------|-------------------------|-------------------|
| No loss (grade 1-3) | 0      | 0                       | 0                       | 0                 |
| Loss (grade 1-3)    | 0      | 0                       | 0                       | 0                 |
| No loss (grade 4-5) | 2      | 0.66                    | 0                       | 0                 |
| Loss (grade 4-5)    | 0      | 0                       | 0                       | 0                 |
| Total               | 2      | 0.66                    | 0                       | 0                 |

### Implication of findings for emerging Core Strategy

To strengthen the Green Belt the Core Strategy will require an assessment of its role, particularly given the likely shortage of housing land for to meet the plan periods needs.

The Core Strategy will need to provide clear policies for Green Belt land to be protected from development.

## Nature Conservation and Coast 11

## **11 Nature Conservation and Coast**

To protect, enhance and encourage the positive management of Sefton's sites, habitats and species of nature conservation value.

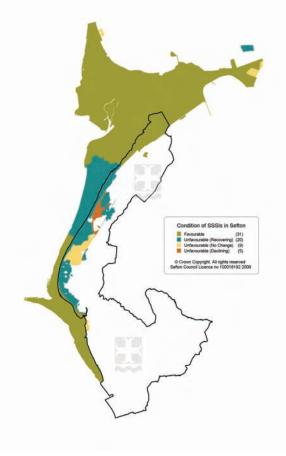
To ensure that development within the Sefton Coastal Planning Zone is limited to land uses dependent on a coastal location and which maintain or enhance the special characteristics of the Sefton Coast.

### Introduction

**11.1** Sefton is remarkably rich in natural value. Protecting and enhancing this biodiversity, particularly the positive management of Sefton's habitats and species of nature conservation value, is a key part of sustainable development. The Local Authority has an important role to play and a statutory obligation to implement this as set out in the Natural Environment and Rural Communities (NERC) 2006.

## **Indicator NCC1**

Area and condition of land designated as SSSIs



Location and Condition of SSSIs in Sefton

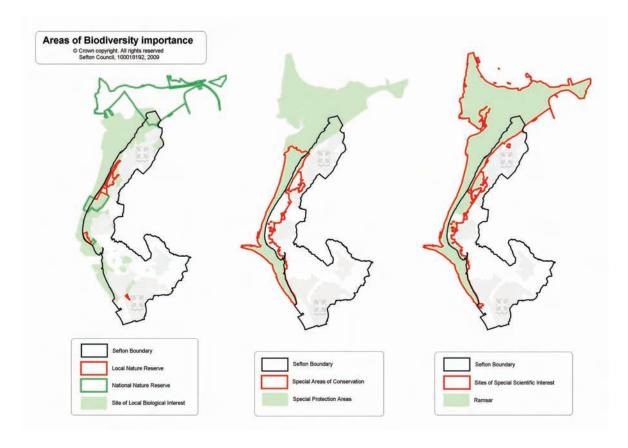
# 11 Nature Conservation and Coast

**11.2** There are 2,506 hectares designated as SSSI in Sefton (measured to high watermark at the coast). The map above shows the location and condition of the SSSIs in Sefton (Data from Natural England).

| SSSI Condition            | Area (Hectares) | % of total SSSI area |
|---------------------------|-----------------|----------------------|
| Favourable                | 803             | 32%                  |
| Unfavourable (Recovering) | 1163            | 47%                  |
| Unfavourable (No Change)  | 368             | 15%                  |
| Unfavourable (Declining)  | 146             | 6%                   |

## **Indicator NCC2**

Changes (losses and gains) in the areas of biodiversity importance



# **11.3** At present, the areas of biodiversity importance in Sefton are as follows:<sup>(1)</sup>

| Designation | Area (Hectares) | Losses and gains<br>since 2008 AMR |
|-------------|-----------------|------------------------------------|
| SLBI        | 3,652           | - 17 hectares                      |
| SSSI        | 2,506           | No change                          |
| SPA         | 947             | No change                          |
| SAC         | 1,733           | No change                          |
| Ramsar      | 1,987           | No change                          |
| NNR         | 677             | + 5 hectares                       |
| LNR         | 380             | + 2 hectares                       |

<sup>1</sup> 

Please note that the Department for Communities and Local Government (CLG) preferred method of calculating areas of land for individual local authorities is using the cartesian method. However, previous AMR figures were measured using spherical method. This explains the discrepancy from last year

## Nature Conservation and Coast 11

## **Indicator NCC3**

The number and type of developments approved within the Coastal Planning Zone, and the proportion of these which are not 'coast dependent'.

**11.4** The UDP aims to ensure that development within the Coastal Planning Zone is limited to land uses dependent on a coastal location and which maintain or enhance the special characteristics of the Sefton Coast. There have been 3 developments approved within the Coastal Planning Zone in 2008/09. None of these were 'coast dependent'.

### Implication of findings for emerging Core Strategy

The Core Strategy should provide clear policies not only on the protection and enhancement areas of nature value, but should also seek the creation of new nature spaces.

The coastal areas of Sefton should have suitable policies that protect them from inappropriate development.

# **12 Urban Greenspace and Development**

#### **Objectives**

To protect and improve Urban Green Spaces within the urban area and ensure that the amenities that Urban Green Spaces provide to local people are maintained.

To protect existing recreational open space and facilities from inappropriate development.

To protect and enhance the opportunities for countryside recreation in Sefton.

### Introduction

**12.1** The Council have carried out a "PPG17 style" green space and recreational study which is due for adoption later in 2009. This has drawn on the work previously carried out including a Green Space Audit 2009 and the Playing Pitch Strategy 2009.

**12.2** A Green Space, Trees and Development Supplementary Planning Document (SPD) and a Green Space Strategy for Sefton have been adopted since April 2008, following earlier public consultation. The Green Space Strategy has 5 aims, including to improve the quality, accessibility and variety of public green space (including countryside recreation opportunities), whilst another seeks to improve wildlife quality.

### **Indicator GS1**

Area (hectares) of accessible local recreational open space per 1,000 population available for: pitch sports, non-pitch sports, children's play and informal use.

|                                     | Outdoo<br>Sit<br>Pitch S | es             | Sit          | or Sport<br>tes<br>tch Sorts | Parks (including<br>children and<br>teens) |                | All publicly<br>available urban<br>greenspace |                |
|-------------------------------------|--------------------------|----------------|--------------|------------------------------|--|----------------|---|----------------|
|                                     | Area<br>(ha)             | Ha per<br>'000 | Area<br>(ha) | Ha per<br>'000               | Area<br>(ha)                               | Ha per<br>'000 | Area<br>(ha)                                  | Ha per<br>'000 |
| Crosby                              | 95.68                    | 1.90           | 7.24         | 0.14                         | 75.54                                      | 1.50           | 168.38  | 3.34           |
| Formby                              | 37.55                    | 1.49           | 2.52         | 0.10                         | 4.58                                       | 0.18           | 56.45   | 2.23           |
| Linacre &<br>Derby                  | 7.99                     | 0.31           | 0.74         | 0.03                         | 29.93                                      | 1.18           | 49.56   | 1.95           |
| Litherland<br>& Ford                | 23.82                    | 0.97           | 0.92         | 0.04                         | 17.54                                      | 0.71           | 70.04   | 2.84           |
| Sefton East<br>Parishes             | 46.15                    | 1.17           | 2.54         | 0.06                         | 19.27                                      | 0.49           | 100.12  | 2.53           |
| Southport                           | 103.93                   | 1.15           | 8.16         | 0.09                         | 113.52                                     | 1.26           | 296.25  | 3.28           |
| St Oswald,<br>Netherton<br>& Orrell | 29.81                    | 1.18           | 1.17         | 0.05                         | 17.52                                      | 0.69           | 94.94   | 3.74           |
| SEFTON                              | 344.93                   | 1.23           | 23.29        | 0.08                         | 277.90                                     | 0.99           | 835.74  | 2.97           |

Source: SMBC

**12.3** We have been able to provide more information on the different types of Green Space in Sefton. There have been few changes in the types of Green Space where there is comparable information from previous years.

### **Indicator GS2**

Change (additions and subtractions) to the total stock of Urban Green Space, and to Green Space accessible to the public, as a result of development.

**12.4** Taking into account only major developments, there were 15 approvals of planning permission within the Urban Green Space in 2008/09. Of these, 9 are on publicly accessible greenspace. The developments that have taken place are not considered to have had an adverse impact upon the overall stock of Green Spaces.

**12.5** There has been no change to the Urban Green Space stock as Urban Green Space allocations cannot be changed until the Allocations DPD is produced and adopted. The small changes in Urban Green Space compared with last year are due to more accurate measuring techniques.

**12.6** We have measured changes in accessible Urban Green Space but have no figures to compare with from previous years. It is not considered that there has been a material change.

## **Indicator GS3**

Net change in the amount of accessible recreational open space (including natural greenspace) as a result of development.

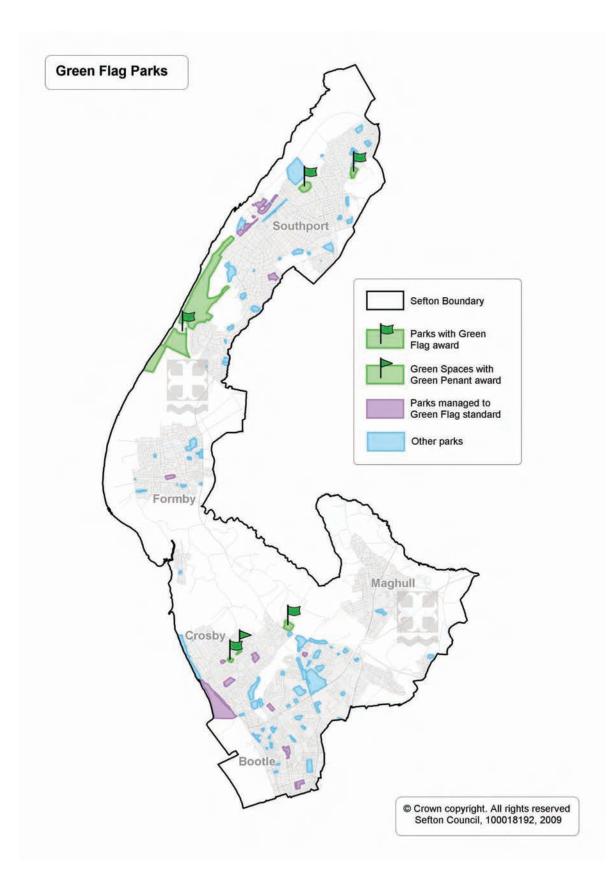
**12.7** Due to resource constraints we have not been able to measure changes in accessible recreational open space. It is not considered that there have been any material changes.

### **Indicator GS4**

Parks with Green Flag award and parks managed to Green Flag standard.

**12.8** There are now 5 parks with the Green Flag award. These are:

- Botanic Gardens (Southport)
- Hesketh Park (Southport)
- Coronation Park (Crosby)
- Thornton Garden of Rest
- Southport Crematoria



**12.9** This represents an improvement from the 2008 AMR where only 3 parks had the Green Flag award. Sefton is continuing to work to manage more parks to Green Flag standard.

### **Implication of findings for emerging Core Strategy**

The Core Strategy will need to seek to increase provision of Green Space and other open spaces where there is an identified shortage. Public Accessibility to different types of Green Space will also need to be improved.

Quality, as well as quantity, of Green Spaces will need to be an objective within the Core Strategy.

## 13 Heritage Conservation

# **13 Heritage Conservation**

To ensure that the historic and archaeological resource of the Borough is protected, preserved and, where appropriate, enhanced.

#### Introduction

**13.1** Sefton has a diverse range of heritage which plays an important role in forming its identity and we continue to work with partners to protect and enhance our heritage assets. In 2008/09 we put forward Kings and Marine Gardens on Southport seafront for a Parks for People grant award. Despite strong competition both regionally and nationally, we were successful at receiving a stage 1 pass from the Heritage Lottery.

**13.2** The Southport Townscape Heritage Initiative scheme, which has grant aided improvements to historic buildings in the town centre, is now closed to new applicants. In the 08/09 financial year a further four projects have been completed. A fifth scheme on Scarisbrick Avenue ran into financial difficulties, owing to credit problems and the company went into administration. A resolution is being worked up where a new company is expected to take over the site and see the project through to completion.

**13.3** Progress on completing Conservation area appraisals has slowed, as the planning delivery grant funding which was being used to commission consultants has now come to an end. Two additional areas have been appraised since the last monitoring report. Of the 25 conservation areas in Sefton 12 now have an adopted appraisal. The Lord Street and Promenade Management Plan remains in draft form.

### **Indicator HC1**

The number of Listed Buildings on the 'Buildings at Risk' register.

**13.4** As reported in last year's AMR, Sefton has just one listed building on the national buildings at risk register which assesses all Grade I, Grade II\* and Scheduled Ancient Monuments. According to English Heritage Ince Blundell Old Hall (II\*) is in poor condition and is classed as priority A for improvements (A being the most critical).

**13.5** For the first time English Heritage have also produced a list of Conservation Areas and other historic assets which are at risk. Sefton has one historic monument that has been included on the at risk register, Sefton Old Hall moated site and fishponds, and is described as being in unsatisfactory condition and declining.

**13.6** Sefton maintains a register of all listed buildings, including Grade II\*, in the borough. There are currently 28 buildings considered 'as risk' on this register.

**13.7** Four of Sefton's 25 Conservation Areas are classified as at risk. These are Christ Church, Churchtown, Waterloo and Waterloo Park conservation areas. Some of the most common threats to conservation areas are the use of plastic windows and doors, poor roads and pavements, street clutter and loss of garden wall and hedges.

**13.8** None of Sefton's 5 designated historic parks and gardens are considered at risk.

# Heritage Conservation 13

## Implication of findings for emerging Core Strategy

The Core Strategy should recognise the importance of Sefton's heritage assets and provide suitable policies for their protection and use as part of wider regeneration proposals.

# 14 Design and Environmental Quality

# **14 Design and Environmental Quality**

To ensure that all development is well designed and makes a positive contribution to Sefton's environment and to quality of life for residents and visitors.

#### Introduction

**14.1** Planning has a duty to reduce the impact of development on the environment and people. It can also play a positive role in ensuring improvements to Sefton's physical environment, preserving and enhancing the area's natural beauty and biodiversity value.

### **Indicator DQ1**

The number and proportion of total new build completions on housing sites reaching very good, good, average and poor ratings against the Building for Life Criteria.

**14.2** Good quality housing design can improve social wellbeing and quality of life by reducing crime, improving public health, easing transport problems and increasing property values. Building for Life promotes design excellence and rewards best practice in the house building industry. Building for Life assessments score the design quality of housing developments, of 10 new homes or more, against 20 Building for Life criteria.

**14.3** The scores are categorised as very good (16 or more positive answers out of 20), good (14 or more positive answers out of 20), average (10 or more positive answers out of 20) or poor (less than 10 positive answers out of 20).

**14.4** This is the first year we have assessed completed housing schemes in Sefton. A member of staff has recently completed the Building for Life assessment training and is awaiting certification. In total 15 completed housing schemes have been assessed against the Building for Life criteria, with the following results:

|                               | Amount | Percent |
|-------------------------------|--------|---------|
| Very good rating (16 or more) | 0      | 0%      |
| Good rating (14 or more)      | 2      | 13%     |
| Average rating (10 or more)   | 5      | 33%     |
| Poor rating (less than 10)    | 8      | 54%     |

#### **Building for Life Assessments**

**14.5** The two schemes that achieved the good rating are both in the Bootle area (Worcester Road and the former Orrell School site). South Sefton, including Bootle, is covered by planning guidance<sup>(1)</sup> which sets out standards for design, including the Code for Sustainable Homes. Whilst this is different to Building for Life, and more focused on environmental impact, it does cover some of the same issues and helps schemes achieve a higher score. In addition, schemes that provide social housing generally have more stringent design requirements than private schemes.

## Design and Environmental Quality 14

**14.6** This indicator replaces a previous indicator that monitored Eco Home assessments. As we will not be requiring this assessment in the future we have decided to remove it.

## **Indicator DQ2**

Net increase in number of urban trees as a result of development.

**14.7** Sefton's UDP policies and the Green Space, Trees and Development SPD ensure new tree planting is provided when development takes place. These trees are important additions to the urban environment - helping to absorb carbon dioxide in the atmosphere and generally softening the appearance of the urban landscape.

**14.8** Indicator DQ2 covers a range of activity within development schemes that lead to losses and gains in number of trees. When looking at the development sites approved in 2008/09 there were 55 sites that fit the criteria for this indicator. Of these;

- 6 proposals included removal of existing trees, totalling 69.
- Replacement trees were proposed on 5 of these sites totalling 98, leaving a shortfall in policy terms of 40 trees, which were generally covered in conditions.
- 7 sites did not have any mention of trees, or none were required, or the condition was waived for particular reasons.
- Of the 48 that did mention new trees, there was either a plan showing the required amount of trees on the site, or a condition requiring a commuted sum to be paid for off site planting, or a combination of the two.
- 790 new trees were included in plans, and the remaining requirement of an estimated 256 trees is fulfilled either by 106 agreements or planning conditions.

**14.9** To summarise, a net increase of 1115 trees has been agreed through plans, and conditions on approvals in the year.

**14.10** It must be noted that this is an experimental year in terms of monitoring, it is the first time trees have been looked at in detail, and improvements may be made to these figures in subsequent monitoring activity.

## **Indicator DQ3**

The percentage of developments incorporating Sustainable Drainage Systems.

**14.11** The UDP states that all proposals for new residential, commercial, industrial and leisure development must have a Sustainable Drainage System incorporated into the overall design unless it can be demonstrated that there should be an exception. Planning Conditions or legal agreements are usually used to ensure that these systems are both provided and maintained.

**14.12** Of the 33 approvals in 2008/09 on new sites, some form of SUDS was mentioned in the application forms or plans for 12 sites which equates to 36%. These were predominantly soakaways, mentioned in section 5 of the Planning Application form. One site includes a gravel car park and another site permeable paving as other options for drainage.

# 14 Design and Environmental Quality

### **Implication of findings for emerging Core Strategy**

The Core Strategy should include policies that ensure high quality of design, particularly that which decrease environmental impact of development. The Core Strategy should also look at more suitable indicators which are meaningful and suitable.

# **15 Environmental Protection**

To reduce the impact of development on the environment and people, and to minimise environmental risk.

### Introduction

**15.1** The local authority must take appropriate steps to deal with any noise complaints that they receive and has a statutory duty to action for any confirmed noise nuisance. The majority of noise complaints are resolved informally following the local authority's intervention. However, some cases can only resolved by statutory means, which may consist of the service of a Notice (a formal warning that action must be taken to reduce noise) and by prosecution, or the local authority taking action themselves, such as seizing noise making equipment, if warnings fail to bring about an improvement.

### **Noise Pollution**

## **Indicator EP1**

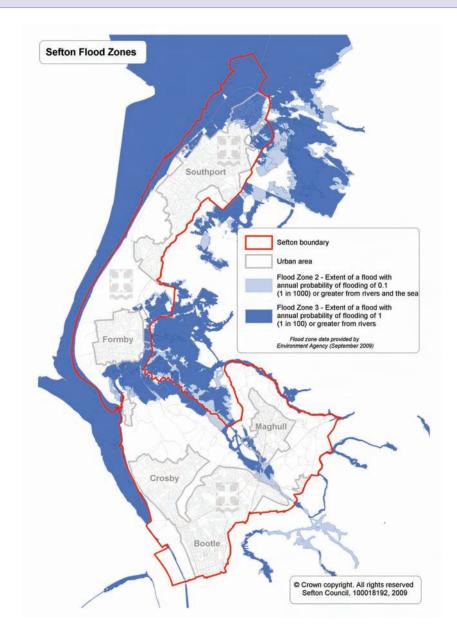
The number of noise complaints received by type

|                                | 2005/6 | 2006/7 | 2007/8 | 2008/9 |
|--------------------------------|--------|--------|--------|--------|
| Alarm                          | 68     | 48     | 46     | 56     |
| Barking dog                    | 203    | 256    | 243    | 227    |
| Bells                          | 4      | 1      | 2      | 0      |
| Boat noise                     | 1      | 0      | 0      | 0      |
| DIY                            | 15     | 12     | 15     | 8      |
| Fireworks                      | 2      | 0      | 2      | 2      |
| Low frequency                  | 4      | 4      | 5      | 9      |
| Machinery                      | 82     | 109    | 82     | 83     |
| Music                          | 280    | 289    | 283    | 252    |
| Other animals and birds        | 15     | 21     | 12     | 16     |
| Other/unidentified             | 36     | 40     | 59     | 48     |
| Party                          | 30     | 33     | 27     | 35     |
| People talking/shouting        | 111    | 150    | 149    | 102    |
| Plant (construction equipment) | 85     | 76     | 84     | 57     |
| Public address systems         | 8      | 4      | 4      | 2      |
| Shooting                       | 0      | 2      | 4      | 4      |
| TV/radio                       | 27     | 23     | 16     | 27     |
| Vehicle repairs                | 6      | 2      | 2      | 1      |
| Vehicles                       | 37     | 27     | 30     | 29     |
| TOTAL                          | 1014   | 1097   | 1065   | 958    |

### **Flood Risk**

### **Indicator EP2**

Area of land at risk of flooding



|                | Total Area (Sq Km) | Proportion of Sefton's Total Area (%) |
|----------------|--------------------|---------------------------------------|
| Flood Zone 3   | 22.4               | 14.5                                  |
| Flood Zone 2   | 28.0               | 18.1                                  |
| Sefton Borough | 155.1              | 100                                   |

## **Indicator EP3**

Number of homes at risk of flooding

|             | Flood Zone 2 (0.1% chance of flooding in any 1 year) | Flood Zone 3 (1% chance of flooding<br>in any 1 year) |
|-------------|--|---|
| Residential | 5843   | 4197  |
| Commercial  | 323  | 251   |
| Total       | 6166   | 4448  |

**15.2** The above figures does not take into account flood defences.

## **Indicator EP4**

Number of planning applications where the Environment Agency recommend that planning permission is refused on:

- flood risk grounds
- water quality grounds

and the percentage of these where permission is granted.

**15.3** During 2008/2009, the Environment Agency did not recommend refusal on any planning application on flood risk or water quality grounds.

#### **Air Pollution**

**15.4** The Government has identified 8 key pollutants in the National Air Quality Strategy (NAQS). These are benzene, 1:3 butadiene, nitrogen dioxide, sulphur dioxide, lead, carbon dioxide, fine particles (PM10) and ozone. Local authorities are required assess air quality in their areas against objectives set for these pollutants in the NAQS. If the Standards are not being met the authority must declare an Air quality Management Area (AQMA) and draw up an action plan to try to bring about air quality improvements.

## **Indicator EP5**

Annual average measure of fine air particulates ( $PM_{10}$ ) at monitoring stations and number of instances daily standard is exceeded.

|      | Annual av                    | verage (µm³)<br>(PM                    | Number                  | of instance<br>excee         |                              | ndard is                               |                         |                              |
|------|------------------------------|--|-------------------------|------------------------------|------------------------------|--|-------------------------|------------------------------|
|      | Princess<br>Way,<br>Seaforth | St Joan of<br>Arc<br>School,<br>Bootle | Crosby<br>Road<br>North | Millers<br>Bridge,<br>Bootle | Princess<br>Way,<br>Seaforth | St Joan<br>of Arc<br>School,<br>Bootle | Crosby<br>Road<br>North | Millers<br>Bridge,<br>Bootle |
| 2004 | N/a                          | 24.8                                   | 33.4                    | N/a                          | N/a                          | 4                                      | 29                      | N/a                          |
| 2005 | N/a                          | 25.3                                   | 33.7                    | N/a                          | N/a                          | 4                                      | 34                      | N/a                          |
| 2006 | N/a                          | 26.5                                   | 34.8                    | N/a                          | N/a                          | 9                                      | 46                      | N/a                          |
| 2007 | N/a                          | 26.8                                   | 29.3                    | 36.7                         | N/a                          | 9                                      | 21                      | 46                           |
| 2008 | 26.3                         | 26.1 <b>(1)</b>                        | 27.3                    | 33.3                         | 15                           | 5 <b>(2)</b>                           | 34                      | 34                           |

- 1. Jan Sep
- 2. Jan- Sep

### **Indicator EP6**

Annual average measure of nitrogen dioxide ( $N_2O$ ) at monitoring stations and number of instances hourly standard is exceeded.

|      | Annual a                     | average (µm                            | Number o                | f instances<br>excee         |                              | andard is                              |                         |                              |
|------|------------------------------|--|-------------------------|------------------------------|------------------------------|--|-------------------------|------------------------------|
|      | Princess<br>Way,<br>Seaforth | St Joan of<br>Arc<br>School,<br>Bootle | Crosby<br>Road<br>North | Millers<br>Bridge,<br>Bootle | Princess<br>Way,<br>Seaforth | St Joan<br>of Arc<br>School,<br>Bootle | Crosby<br>Road<br>North | Millers<br>Bridge,<br>Bootle |
| 2004 | N/a                          | N/a                                    | 32.5                    | N/a                          | N/a                          | 2                                      | 1                       | N/a                          |
| 2005 | N/a                          | 30.5                                   | 34.1                    | N/a                          | N/a                          | 0                                      | 7                       | N/a                          |
| 2006 | N/a                          | 30.7                                   | 33.9                    | N/a                          | N/a                          | 0                                      | 0                       | N/a                          |
| 2007 | 43.7                         | 34.1                                   | 33.7                    | 40.5                         | 0 <b>(1)</b>                 | 0                                      | 1                       | 0 <b>(2)</b>                 |
| 2008 | 46.0                         | <sub>33.4</sub> (3)                    | 35.3                    | 41.3                         | 0                            | 0 <b>(4)</b>                           | 0                       | 2                            |

#### Source: Sefton MBC

- 1. Feb- Dec
- 2. Feb- Dec
- Jan Sep
   Jan- Sep
- 4. Jan- Sep

**15.5** Monitoring has shown that the NAQS objective for annual average levels of nitrogen dioxide is not being complied with at Millers Bridge and Princess Way. Both these areas have been declared AQMAs for nitrogen dioxide. The number of exceedences of the daily PM10 standard exceeded the NAQS Objective level at Miller Bridge and Crosby Road North. Both of these areas have been declared AQMAs for PM<sub>10</sub>.

**15.6** In all the AQMAs work is underway to determine the sources of pollution causing the high levels and to develop action plans to try to bring about compliance with the objectives.

**15.7** A further 3 areas have been identified where nitrogen dioxide levels are close to National Air Quality Strategy Objectives. These are at Hawthorne Road, Litherland (opposite KFC), South Road, Waterloo (at the junction with Crosby Road North next to the Liver Hotel) and at the junction of Litherland Road with Marsh Lane, Bootle. A detailed assessment of air quality will be undertaken in these areas to see if more AQMAs will have to be declared.

### **Carbon Emissions**

### **Indicator EP7**

Reduction in CO<sub>2</sub> (ktonnes) emissions for housing, transport and business

|                     | Industry &<br>Commercial<br>(ktonne) | Domestic<br>(ktonne) | Road<br>Transport<br>(ktonne) | Other<br>(ktonne) | TOTAL<br>(ktonne) | Per<br>Person (t) |
|---------------------|--------------------------------------|----------------------|-------------------------------|-------------------|-------------------|-------------------|
| 2005                | 594                                  | 700                  | 306                           | 13                | 1615              | 5.78              |
| 2006                | 576                                  | 697                  | 302                           | 12                | 1587              | 5.72              |
| 2007                | 596                                  | 666                  | 301                           | 13                | 1577              | 5.71              |
| % change<br>2005-07 | +0.3                                 | -4.9                 | -1.6                          | 0                 | -2.4              |                   |

#### Source: DEFRA

**15.8** The amount carbon that is emitted in Sefton continues to fall slowly. This is mainly due to reductions in domestic emissions as the public become more aware of energy saving measures. Sefton has lower than average emissions (2007 NW average is 8.9 per capita) primarily due to the dominance of the service sector for employment

#### Land Contamination

## **Indicator EP8**

Number of sites and total area of land in need of inspection for potential contamination

**15.9** Sefton has 8643 sites that need inspection for potential contamination, covering an area of approximately 2600 ha.

**15.10** Sefton, in common with other local authorities, has been left with an industrial legacy in the form of contaminated land. The old established industrial areas of the Borough are likely to be the most affected, although polluted sites, such as former tips, factories, gas works, scrap yards, etc, exist throughout Sefton. Redevelopment of these 'brownfield' sites (sites previously used for other purposes) is the preferred Government option, preventing the need for development in the green belt.

**15.11** Risks from land contamination have historically been addressed during the planning process and subsequent redevelopment. With the introduction of part IIA Environmental Protection Act 1990, an improved system of risk based assessments has evolved and local authorities have been required to produce a strategy stating how they intend to deal with contaminated land in their area.

**15.12** In the year 2008/09 Sefton Environmental Protection Department dealt with 592 service requests about contaminated land. This figure includes requests from developers for approval of their proposed schemes, environmental information requests from property owners and prospective purchasers and work to find contaminated land sites.

### Water Quality

### **Indicator EP9**

Coastal water quality

**15.13** The Environment Agency monitors Sefton's three bathing waters (Southport, Ainsdale and Formby) for compliance with the European Bathing Water Directive (76/160/EEC). The table below shows the overall classification for 2008.

|           | Classification |
|-----------|----------------|
| Southport | Good           |
| Ainsdale  | Good           |
| Formby    | Good           |

**15.14** Results were generally similar to 2007. All the Sefton bathing waters passed the Mandatory standard in the Directive, but failed the Guideline standard, and were therefore classified as 'Good'. Therefore, for the third year running, none of Sefton's beaches are eligible for a 'Blue Flag'.

**15.15** A new Bathing Water Directive, which replaces the current one, was adopted as UK law in March 2008. It will progressively replace the current Directive, and comes fully into force in 2015, when the current directive will be repealed. The standards in the new directive are stricter than the existing one, and if water quality remains the same, will cause a deterioration in compliance. In the new Directive four years of results are aggregated together to arrive at the classification.

**15.16** In future bathing waters will be classified as

- Excellent (twice as strict as the current guideline standard)
- Good (equivalent to current guideline standard)
- Sufficient (stricter than current mandatory standard)
- Poor (failing to meet any of the new standards)

**15.17** DEFRA have transposed current performance against the new classifications. For the period 2005-8 Sefton's bathing waters are categorised as the following

|           | Classification |
|-----------|----------------|
| Southport | Sufficient     |
| Ainsdale  | Sufficient     |
| Formby    | Good           |

### Implication of findings for emerging Core Strategy

The environmental impact of new development should be an important consideration of policies in the Core Strategy. Where possible environmental improvements, especially where problems have been identified, should be sought as part of developments.

#### Local Development Documents 16

### **16 Local Development Documents**

**16.1** We currently have a number of Supplementary Planning Documents (SPD) adopted in Sefton

- Coffee House Bridge SPD
- Peel/Knowsley and Linacre SPD
- Greenspace, Trees and Development SPD
- Ensuring Choice of Travel SPD

**16.2** In the past we have tried to devise indicators specifically for each of the SPDs. This has, and would have continued to have, made the number of indicators unmanageable. What we intend to do in the future is to have a more holistic approach to monitoring, with our suite of indicators monitoring our LDF has a whole.

**16.3** In future SPDs we will identify the most relevant existing indicators that the SPD will most influence. This will be more relevant for SPDs that cover the whole of Sefton for a particular topic, such as design or affordable housing. In some case we may have to add an indicator or two if no suitable indicators exist. For documents that cover a small part of Sefton, such a development briefs and area action plans, we may need indicators that look at the impact at a local level.

**16.4** For our existing SPDs the monitoring situation is set out below, with an explanation of how we will monitor these in the future.

#### **Coffee House Bridge SPD**

**16.5** This SPD includes 9 indicators that aim to monitor the impact on the area subject to the SPD area only. To date there has been no progress with the development in this area due to the impact the economic slowdown has had on the building industry. Therefore reporting on any of the 9 indicators is not possible. In retrospect we should be monitoring this SPD against the wider impact of regeneration in the neighbourhood (i.e. the Housing Market Renewal Area) in any case. In the future, progress of this and similar regeneration based SPDs, (see Peel/Knowsley and Linacre SPD below) will be monitored by the following indicators:

- All the Sefton context indicators (chapter 3)
- All the Urban Priority Area indicators (chapter 4)
- Indicator H4 Affordable Housing Completions
- Indicator H5 Percent of new and converted dwellings on previously development land
- Indicator H8 The total number of homes constructed or converted during the year built on land made available by Housing Market Renewal or as a consequence of HMR activity but without actual funding
- Indicator T2 Ratio of parking provision approved for new development
- Indicator T3 Accessibility of new residential development
- Indicator GS2 Change (additions or subtractions) to the total stock of urban greenspace, and to greenspace accessible to the public, as a result of development
- Indicator GS3 Net change in the amount of accessible recreational (including natural greenspace) as a result of development.
- All the Design and Environmental Quality indicators (chapter 14)

## 16 Local Development Documents

#### Peel/Knowsley and Linacre SPD

**16.6** No specific indicators were included in this SPD and it will be monitored through the same indicators as listed above for the Coffee House Bridge SPD. Peel/Knowsley and Linacre are two of the Housing Market Renewal areas, but unlike Bedford/Queens and Klondyke these have not been subject to direct intervention through housing clearance.

#### Greenspace, Trees and Development SPD

16.7 This SPD included 3 specific indicators -

**Residents' satisfaction with the Council's parks and green spaces** - in the Places Survey carried out in 2008, and published in 2009, 67.2% of Sefton's residents reported to be very or fairly satisfied with local parks and gardens.

Parks and green spaces managed to Green Flag standard - see indicator GS4

The amount of green space lost to development - see indicator GS2

16.8 Other indicators in the AMR which are useful for monitoring this SPD include

- Indicator UP2 Percentage of Urban Priority residents satisfied with their neighbourhood as a place to live, compared to the percentage in the rest of the Borough
- Indicator DQ2 Net increase in number of urban trees as a result of development

#### **Ensuring Choice of Travel SPD**

16.9 This SPD included 3 specific indicators -

**Percentage of new developments meeting minimum accessibility standards for all transport nodes, as defined in the SPD** - see indicator T6

**Percentage of new developments, complying with parking standards, as defined in the SPD -** see indicator T2

*Percentage of new developments, submitting an approved travel plan, as defined in the SPD -* see indicator T5

Other indicators in the AMR which are useful for monitoring this SPD include

- Indicator T1 proportion of travel journeys made by sustainable modes
- Indicator T3 accessibility of new residential development
- Indicator EP1 the number of noise complaints received by type (particularly vehicles)
- Indicator EP6 average nitrogen dioxide levels at monitoring stations
- Indicator EP7 Reduction in CO, emissions (Road transport)

**16.10** In addition to the indicators in the main body of this AMR, we also have a number of indicators which measure sustainability. These can be found in chapter 17. Many of these will also be useful in monitoring the SPDs. In future years these will be incorporated into the main body of the AMR.

### **17 Sustainability Monitoring**

**17.1** All planning policies are subject to Sustainability Appraisal and many are required to carry out a Strategic Environmental Assessment. Both of these processes are undertaken to ensure that our planning policies have the most desirable effect on the social, economic and environmental well-being in Sefton.

**17.2** For our Core Strategy process we carried out a scoping exercise to come up with a list of sustainability objectives which the Core Strategy (and the wider planning policies) should try to achieve. Each of these objectives also had a number of indicators which to measure how well our planning policies are performing. For the purposes of this section these are called **sustainability objectives**, but are also known as significant effects indicators.

**17.3** Although our Core Strategy is several years from being adopted and implemented (see section 2) it is useful to begin reporting on the sustainability indicators to build up a picture of sustainability in Sefton. In future AMRs we will finalise the list of sustainability indicators we use and incorporate them into the main body of the document. It is the aim that overall we will have fewer indicators and that these will have a number of roles - such as monitoring policy implementation and sustainability.

**17.4** The table below sets out our current list of sustainability objectives and indicators and current performance. If the indicator is already included in the Annual Monitoring Report we have cross referenced to it rather than repeat it.

| Sustainability<br>Objective                         | Sustainability Indicator   | Current Performance                          | Notes   |
|---|--|--|---|
| Reduce  | JSA claimant rate (Sefton and wards)   | See Chapter 3 - indicator SC7                | See indicator SC6 and note 1 below  |
| unemployment and<br>improve skills                  | Number and location of Super Output Areas in most 5<br>and 10% deprived (Employment and Education, Skills<br>and Training domains) |  | See<br>http://www.sefton.gov.uk/default.aspx?page=8776<br>for full assessment of deprivation scores |
|   |  | 9 in worst 10% (from 190)                    |   |
|   | % of population educated to NVQ levels 2 and 3   | 2 and above 65.0%                            |   |
|   |  | [NW 64.0%; GB 64.5%]                         |   |
|   |  | 3 and above 42.4%                            |   |
|   |  | [NW 44.0%; GB 46.4%]                         |   |
|   | Jobs per 1000 population   | 396 (2007)                                   |   |
|   | Skills gaps in the current workforce reported by employers   | 14.3%  | National Indicator 174  |
| Encourage   | VAT registered businesses per 1000 population  | 21.90 (2007)                                 | See indicator EDT1  |
| Economic Growth<br>and Investment                   | GVA per head of population   | £12,041 (2006)62% of UK rate                 |   |
|   | HGV journey speed (mph) on designated freight routes   | 47 kph (Merseyside)                          |   |
|   | Average journey time per mile during the morning peak  | 4 mins 14 secs                               |   |
| Provide sufficient                                  | % of annual housing requirement delivered  | See Chapter 6 - indicators H1 and H2         |   |
| iana ror<br>development                             | Area of available housing and employment land  | Housing (UDP allocations outstanding) 30.59  |   |
|   |  | Employment 73.99 ha                          |   |
| Maximise Sefton's                                   | Annual tonnage of cargo passing through Port of Liverpool  | 2008 32.18 (million tonnes)                  |   |
| regionally important<br>employment<br>opportunities | The number of visitors to Southport (000s)   | Day visitors 11,016<br>Total visitors 11,507 | See indicator EDT8  |

| Sustainability<br>Objective                                     | Sustainability Indicator  | Current Performance  | Notes   |
|---|---|--|---|
|   | Tourism spend (Southport)   | 460 Million £ (2006)   |   |
| Ensure town, local  | Population (Sefton and wards)   | See Chapter 3 - indicator SC1                                    |   |
| and village centres<br>are vibrant and the<br>focus for local   | Vacancy rates (units) in town centres (Bootle, Crosby,<br>Maghull, Formby and Southport)            | See Chapter 7 - indicator R1                                     |   |
| neighbourhoods  | Position in national rankings of Bootle, Crosby, Maghull,<br>Formby and Southport centres           | See Chapter 7 - indicator R1                                     |   |
|   | Amount of completed retail, office and leisure development in and on edge of Town and Local centres | See Chapter 7 - indicator R2                                     |   |
| Reduce inequalities<br>and help eliminate<br>social deprivation | Number and location of Super Output Areas in most 5<br>and 10% deprived (Multiple Deprivation)      | 19 in 5% most deprived<br>34 in 10% most deprived (from 190)     | See<br>http://www.sefton.gov.uk/default.aspx?page=8776<br>for full assessment of deprivation scores |
|   | Sefton's rank in national index multiple deprivation<br>rankings                                    | 83rd from 354 (1st being most deprived)                          | See<br>http://www.sefton.gov.uk/default.aspx?page=8776<br>for full assessment of deprivation scores |
|   | Proportion of children living in poverty  | No data available yet  |   |
|   | % of people who believe people from different backgrounds get well together in their local area.    | 81.0%  |   |
| Reduce crime and<br>improve safety                              | Number and location of Super Output Areas in 5 and 10% most deprived (Crime domain)                 | 12 in 5% most deprived<br>40 in 10% most deprived (from 190)     | See<br>http://www.sefton.gov.uk/default.aspx?page=8776<br>for full assessment of deprivation scores |
|   | Total recorded crime (British Crime Statistics) per 1000 population                                 | 41 (2007/8)  |   |
|   | Total recorded crimes (British Crime Statistics) by ward  | [See note 2 below]Highest Linacre 1054;<br>lowest Ravenmeols 193 |   |
|   | Perception of anti-social behaviour   | 5.41% with high perception (2007/8)                              | National Indicator 17   |
|   | People killed or seriously injured in road traffic accidents  | 87 (2007)  | National Indicator 47   |

| Sustainability<br>Objective                              | Sustainability Indicator  | Current Performance   | Notes   |
|--|---|---|---|
| Foster civic pride                                       | Number of conservation areas with management plans  | See Chapter 13  |   |
| and identity   | Overall/general satisfaction with local area  | 79.2% (2008/9)  | National Indicator 5  |
| Meet Sefton's  | Net additional homes provided   | See Chapter 6 - indicators H1   |   |
| diverse housing<br>needs                                 | Number of affordable homes delivered (gross)  | See Chapter 6 - indicator H5  |   |
|  | % of new homes meeting Lifetime Homes standards   | No data available yet   |   |
|  | Number of gypsy and traveller pitches in Sefton   | See Chapter 6 - indicator H7  |   |
|  | Number and location of Super Output Areas in most 5<br>and 10% deprived (Housing and Services domain) | 0 in 5% most deprived, 0 in 10% most<br>deprived (from 190)           | See<br>http://www.sefton.gov.uk/default.aspx?page=8776<br>for full assessment of deprivation scores |
| Provide better<br>access to services                     | Accessibility of new residential development to a range of services/facilities                        | See Chapter 8 - indicator T3  |   |
| and facilities,<br>particularly by<br>cycling and public | % of journeys made by sustainable modes (walking, cycle, bus, rail) for work, school and shopping     | Work 30.1%School 66.8%Shopping 20.0%                                  | See indicator T1  |
| transport  | % of Sefton's footpaths and rights of way easy to use by public                                       | 64.1% (2008/9)  |   |
|  | % of port freight carried by rail   | No data available yet   |   |
| Provide<br>environments that                             | Life expectancy at birth (Sefton and wards)   | Males 76.20Females 81.00 (Jan 04 to Dec 06)[see note 3 for all wards] |   |
| improve health and<br>social care                        | Obesity in primary school children in year 6  | 18.4% (2007/08)   | National Indicator 56   |
|  | Adult participation in sport and active recreation  | 18.58%  | National Indicator 8  |
| Strengthen<br>communities and                            | % of people who feel they can influence decisions in their locality                                   | 15% (2007/8)  | National Indicator 4  |
| help people be<br>involved in local<br>decisions         | Civic participation in the local area   | 10.8% (2008)  | National Indicator 3  |
| Adapt and mitigate<br>to climate change                  | Average CO2 emissions per person  | See Chapter 15 - indicator EP7  |   |
|  |   |   |   |

| Sustainability<br>Objective      | Sustainability Indicator   | Current Performance                                 | Notes                           |
|----------------------------------|--|---|---------------------------------|
|                                  | The number of new homes built to Code for Sustainable Homes (level 3 or above)   | No data available for this year                     |                                 |
|                                  | Number of homes with SAP levels below 35   | 10,873 (2007)                                       |                                 |
|                                  | Number of large developments incorporating 10% renewable energy capability   | See Chapter 9 - indicator EMW1                      |                                 |
|                                  | Amount of trees provided as a result of planning decisions   | See Chapter 14 - indicator DQ2                      |                                 |
|                                  | Area of urban greenspace lost to development   | See Chapter 12 - indicator GS2                      |                                 |
| Reduce the risk<br>from flooding | New homes built in flood zones 2 and 3 (% of total new No data available for this year homes)  | No data available for this year                     | See Indicators EP2, EP3 and EP4 |
|                                  | Number of developments that incorporate Sustainable<br>Drainage Systems  | See Chapter 14 - indicator DQ3                      |                                 |
| Reduce pollution                 | Chemical river quality (% classified)  | Good 50.97%Fair 37.56%Poor 8.85%Bad<br>2.61% (2005) |                                 |
|                                  | Populations living in air quality management areas   | 755 in 3 AQMAs (2006)                               |                                 |
|                                  | Air quality in Air Quality Management Areas  | See Chapter 15 - indicators EP5 and EP6             |                                 |
|                                  | Number of sites and total area in need of inspection for potential contamination   | See Chapter 15 - indicators EP8                     |                                 |
|                                  | Number of beaches with blue flag awards  | See Chapter 15 - indicator EP9                      |                                 |
| Reduce waste and                 | The amount of commercial and domestic waste produced   | See Chapter 9 - indicator EMW 4                     |                                 |
| use of natural<br>resources      | The % of domestic and commercial waste sent for recycling and composting   | See Chapter 9 - indicator EMW 4                     |                                 |
|                                  | Domestic energy consumption (kw per household)   | 23,450  | 2006                            |
|                                  | Water consumption - litres per head per day  | 139 (2006/7)  | United Utilities area           |
| Manage the<br>undeveloped coast  | The number and type of developments approved within the Coastal Planning Zone, and the proportion of these that are not 'coast dependant'. | See Chapter 11 - indicator NCC3                     |                                 |

| Sustainability<br>Objective                             | Sustainability Indicator  | Current Performance   | Notes                  |
|---|---|---|------------------------|
| Protect Sefton's<br>valued landscape<br>and countryside | The number and type of development approved within<br>the Green Belt and the proportion that is 'inappropriate'<br>development        | See Chapter 10 - indicator GBC2   |                        |
|   | Condition of SSSIs in Sefton  | See Chapter 11 - indicator NCC1   |                        |
| Bring back into use<br>derelict and                     | % of new and converted dwellings, business and industrial development on previously developed land                                    | See Chapter 5 - indicator EDT and Chapter<br>6 - indicator H5   |                        |
| underused land and<br>buildings                         | Number and % of vacant dwellings  | 6965 (5.6%)   |                        |
|   |   | Long term vacant (over 6 months) 3227<br>(2.6%)   |                        |
| ·   | Proportion of previously developed land that has been vacant or derelict for over 5 years   | 0.9% (2007)   |                        |
| Protect and<br>enhance biodiversity                     | Improved Local Biodiversity - proportion of local sites<br>where positive conservation management has been or is<br>being implemented | 25.0%   | National Indicator 197 |
|   | The % of population living within 400m and 1km of an  | 400m  |                        |
|   |   | Sefton – 50.7%Crosby AC – 43.8%Formby<br>AC – 42.0%Southport AC – 46.8%Sefton<br>East – 35.0%Linacre/Derby –<br>74.4%Litherland/Ford – 68.8%SONO –<br>68.6% |                        |
|   |   | 1km   |                        |
|   |   | Sefton – 80.4%Crosby AC – 78.9%Formby<br>AC – 61.9%Southport AC – 75.2%Sefton<br>East – 69.5%Linacre/Derby –<br>100%Litherland/Ford – 98.5%SONO –<br>99.2%  |                        |

| Sustainability<br>Objective                | Sustainability Indicator   | Current Performance  | Notes   |
|--|--|--|---|
|  | Area of biodiversity created   | Figures not available yet  |   |
|  | Changes (losses and gains) in the area of designated nature sites of local significance as a result of development   | Figures not available yet  |   |
| Provide a quality<br>living environment    | Children and young people's satisfaction with parks and play areas   | Figures not available yet  | National Indicator 199  |
|  | Number and location of Super Output Areas in most 5<br>and 10% deprived (Living Environment domain)  | 8 in 5% most deprived, 15 in 10% most<br>deprived (out of 190)                           | See<br>http://www.sefton.gov.uk/default.aspx?page=8776<br>for full assessment of deprivation scores   |
|  | Improved street and environment cleanliness (levels of   | Litter 21  | National Indicator 195  |
|  | ווגבו, מכתונמי, שומוות מות ווץ אסטנוושן  | Detritus 25  |   |
|  |  | Graffiti 6   |   |
|  |  | Fly posting 2 (2006/7)   |   |
|  | Overall/general satisfaction with local area   | 79.20% (2008/9)  | National Indicator 5  |
| Note 1: JSA Claimant rate (May 2009)       | nt rate (May 2009)   |  |   |
| Ainsdale 2.9%; Birk(<br>8.1%; Manor 5.1%;  | Ainsdale 2.9%; Birkdale 3.3%; Blundellsands 3.5%; Cambridge 4.2%; Church 9.5%; Derby 8.3%; Dukes 5.9%; Ford 8.4%; Harington 2.0%; Kew 4.1%; Linacre 11.1%; Litherland 8.1%; Manor 5.1%; Meols 2.3%; Molyneux 3.8%; Netherton & Orrell 7.1%; Norwood 4.1%; Park 2.8%; Ravenmeols 2.8%; St Oswalds 7.5%; Sudell 2.7%; Victoria 4.5%. | .5%; Derby 8.3%; Dukes 5.9%; Ford 8.4%; H<br>lorwood 4.1%; Park 2.8%; Ravenmeols 2.8%    | Church 9.5%; Derby 8.3%; Dukes 5.9%; Ford 8.4%; Harington 2.0%; Kew 4.1%; Linacre 11.1%; Litherland<br>I 7.1%; Norwood 4.1%; Park 2.8%; Ravenmeols 2.8%; St Oswalds 7.5%; Sudell 2.7%; Victoria 4.5%. |
| Note 2: Total record                       | Note 2: Total recorded crime (BCS) 2008  |  |   |
| Ainsdale 216; Birkdi<br>296; Meols 229; Mo | Ainsdale 216; Birkdale 285; Blundellsands 313; Cambridge 333; Church 587; Derby 721; Dukes 1010; Ford 682; Harington 229; Kew 448; Linacre 1054; Litherland 609; Manor<br>296; Meols 229; Molyneux 421; Netherton & Orrell 497; Norwood 534; Park 266; Ravenmeols 193; St Oswalds 775; Sudell 324; Victoria 381.                   | 0.00 (000) Dukes 1010; Ford 682; Harington<br>26; Ravenmeols 193; St Oswalds 775; Sudell | 229; Kew 448; Linacre 1054; Litherland 609; Manor<br>324; Victoria 381.   |

Note 3: Life expectancy at birth male/female (years)

| Sustainability<br>Objective                                      | Sustainability Indicator   | Current Performance  | Notes   |
|--|--|--|---|
| Ainsdale 76.6/84.0;<br>Kew 75.4/76.6; Line<br>76.8/82.0; Ravenme | Ainsdale 76.6/84.0; Birkdale 76.4/80.4; Blundellsands 77.7/81.3; Cambridge 72.3/79.2; Church 70.5/78.3; Derby 72.3/76.7; Dukes 73.6/78.3; Ford 74.1/81.2; Harington 78.1/83.5;<br>Kew 75.4/76.6; Linacre 66.9/76.1; Litherland 72.6/78.7; Manor 74.4/82.7; Meols 77.6/82.2; Molyneux 76.7/83.0; Netherton & Orrell 74.4/79.4; Norwood 74.0/80.3; Park<br>76.8/82.0; Ravenmeols 77.6/82.5; St Oswalds 73.1/75.9; Sudell 78.1/81.4; Victoria 75.4/80 | .3/79.2; Church 70.5/78.3; Derby 72.3/76.7; D<br>sols 77.6/82.2; Molyneux 76.7/83.0; Nethertor<br>ctoria 75.4/80 | ukes 73.6/78.3; Ford 74.1/81.2; Harington 78.1/83.5;<br>n & Orrell 74.4/79.4; Norwood 74.0/80.3; Park |

## List of Indicators A

# **Appendix A List of Indicators**

| Indica | tor   | Local<br>Output | Core<br>Output | UDP           | Sustainability |
|--------|---|-----------------|----------------|---------------|----------------|
| SC1    | Number of households and population in district   | yes             |                |               | yes            |
| SC2    | Annual household income   | yes             |                |               |                |
| SC3    | Percentage annual change in house prices  | yes             |                |               |                |
| SC4    | Housing tenure  | yes             |                |               |                |
| SC5    | Percentage working age in employment  | yes             |                |               |                |
| SC6    | JSA claimant rate including long-term unemployment  | yes             |                |               | yes            |
| UP1    | Percentage of Urban Priority Area residents<br>finding it easy to access key local services,<br>compared to the percentage in the rest of the<br>Borough  |                 |                | 4.1           |                |
| UP2    | Percentage of Urban Priority Area residents<br>satisfied with their neighbourhood as a place<br>to live, compared to the percentage in the<br>rest of the Borough   |                 |                | 4.2           | yes            |
| UP3    | The number of Super Output Areas (SOAs),<br>and percentage of Sefton's population, that<br>rank within the most deprived 10% of SOAs<br>nationally and the most deprived 25% of SOAs<br>nationally.   |                 |                | 4.3           |                |
| UP4    | The percentage (by area) of land developed<br>for employment uses in schemes of 1000m <sup>2</sup><br>floorspace or more which are in Urban Priority<br>Areas.  |                 |                | 4.4           |                |
| EDT1   | The number of VAT registered businesses,<br>and the percentage increase or decrease in<br>the total number of VAT registered businesses   |                 |                | 5.1<br>(part) |                |
| EDT2   | Employment land available by type   |                 | BD3            |               |                |
| EDT3   | Floorspace developed for employment by type   |                 | BD1            |               |                |
| EDT4   | Floorspace (m2) of new office developments (use B1a) of 2,500m2 or above, and the percentage of this which is in town, district or local centres.   |                 |                | 5.5           |                |
| EDT5   | Proportion of new business and industrial<br>development (Use Classes B1, B2, B8) using<br>previously developed land and buildings  |                 | BD2            | 5.3           |                |
| EDT6   | Area (hectares) of land and floorspace (m2)<br>developed for business and industry (Use<br>Classes B1, B2, B8) and the number of jobs<br>generated: in Sefton as a whole, within<br>Strategic Employment locations and on<br>Strategic Sites on other allocated sites, in the<br>Maritime and Tourism sectors, in other<br>Regional Economic Strategy key sectors, in<br>Urban Priority Areas |                 |                | 5.2           |                |

# A List of Indicators

| Indica | tor  | Local<br>Output | Core<br>Output    | UDP              | Sustainability |
|--------|--|-----------------|-------------------|------------------|----------------|
| EDT7   | Amount of employment land on allocated<br>sites, or within primarily industrial areas, lost<br>from business and industry (Use Classes B1,<br>B2, B8): in Sefton as a whole, in Urban Priority<br>Areas, to housing uses                       |                 |                   | 5.4              |                |
| EDT8   | Number of visitors to Sefton   | yes             |                   |                  | yes            |
| H1     | Plan period and housing targets  |                 | H1                |                  |                |
| H2     | Housing trajectory   |                 | H2 (a)<br>(b) (c) |                  |                |
| H3     | Managed delivery target  |                 | H2 (d)            | 6.1              | yes            |
| H4     | Affordable housing completions, and those as a result of policy H2   |                 | H5                | 6.3              | yes            |
| H5     | Percent of new and converted dwellings on<br>Previously Developed Land.  |                 | H3                | 6.2<br>(amended) |                |
| H6     | The percentage of housing built at a net<br>density of: less than 30 dwellings per hectare,<br>30-50 dwellings per hectare, above 50<br>dwellings per hectare, and those in the<br>locations most accessible by public transport.              |                 |                   | 6.4              |                |
| H7     | Net additional pitches for gypsies and travellers  |                 | H4                |                  |                |
| H8     | <ul> <li>The total number of homes constructed or converted during the year</li> <li>built on land made available by Housing Market Renewal</li> <li>as a consequence of Housing Market Renewal activity but without actual funding</li> </ul> | yes             |                   |                  |                |
| H9     | <ul> <li>The total number of homes demolished by, by tenure during the year</li> <li>on land made available by Housing Market Renewal</li> <li>as a consequence of Housing Market Renewal activity but without actual funding</li> </ul>       | yes             |                   |                  |                |
| H10    | <ul> <li>The total number of properties acquired, by tenure, for pathfinder purposes</li> <li>financed by Housing Market Renewal Grant</li> <li>not financed by Housing Market Renewal Grant</li> </ul>  | yes             |                   |                  |                |
| H11    | Area (hectares) of land acquired for pathfinder<br>purposes<br>• financed by Housing Market Renewal Grant  | yes             |                   |                  |                |

## List of Indicators A

| Indicat | tor  | Local<br>Output | Core<br>Output | UDP                  | Sustainability |
|---------|--|-----------------|----------------|----------------------|----------------|
|         | • not financed by Housing Market Renewal Grant   |                 |                |                      |                |
| R1      | Vitality and viability of town, district and local centres measured by:  |                 |                | 7.1                  | yes            |
|         | Position in national shopping centre rankings  |                 |                |                      |                |
|         | • Footfall on primary retail frontages   |                 |                |                      |                |
|         | Retail rents and yields  |                 |                |                      |                |
|         | Retail vacancy rates   |                 |                |                      |                |
|         | User satisfaction  |                 |                |                      |                |
| R2      | Amount of completed retail, office and leisure development in Sefton, including in Town Centres.   |                 | BD4            | 7.2/7.3<br>(amended) |                |
| Τ1      | Proportion of travel journeys made by<br>sustainable modes (walking, cycle, bus, rail)<br>for the following purposes: journey to work,<br>journey to school, shopping, other |                 |                | 8.1/15.1             |                |
| T2      | Ratio of actual parking provision approved for<br>major new development to the Ensuring<br>Choice of Travel SPD maximum standard.  |                 |                | 15.3                 |                |
| Т3      | Accessibility of new residential development   | yes             |                |                      | yes            |
| Τ4      | Contributions to transport improvements<br>secured through planning conditions and<br>planning obligations (number of developments<br>and value/type of improvement).        |                 |                | 8.2/15.2             |                |
| T5      | Percentage of new developments meeting<br>minimum accessibility standards as defined<br>in the SPD   |                 |                | 15.4                 |                |
| Т6      | Percentage of new developments meeting<br>minimum accessibility standards as defined<br>in the SPD   |                 |                |                      |                |
| EMW1    | Renewable energy capacity approved:  |                 |                | 9.2/16.6             |                |
|         | • as a result of Policy DQ2,   |                 |                |                      |                |
|         | • in other schemes   |                 |                |                      |                |
| EMW2    | Production of primary won and secondary/recycled aggregates  |                 | M1/M2          |                      |                |
| EMW3    | Capacity of new waste management facilities by type  |                 | W1             |                      |                |
| EMW4    | Amount of municipal waste arising, and managed by type   |                 | W2             |                      |                |
|         | Percentage of household waste recycled and composted   |                 |                |                      |                |

# A List of Indicators

| Indica | tor   | Local<br>Output | Core<br>Output | UDP       | Sustainability |
|--------|---|-----------------|----------------|-----------|----------------|
|        | Tonnage of green household waste recycled or composted in Sefton  |                 |                |           |                |
| GBC1   | Increase in area of woodland planting and<br>woodland under management secured<br>through planning obligations each year.   |                 |                | 10.1      |                |
| GBC2   | The number, total area and type of<br>developments approved within the Green Belt,<br>and the proportion which is 'inappropriate'<br>development.   |                 |                | 10.2      |                |
| GBC3   | The number of planning permissions granted<br>that result in the loss of best and most<br>versatile agricultural land, and the percentage<br>of irreversible development taking place on<br>best and most versatile agricultural land<br>(grades 1, 2, and 3) compared to poorer<br>quality agricultural land (grades 4 and 5). |                 |                | 10.3      |                |
| NCC1   | Area and condition of land designated as SSSIs  |                 | E2<br>(part)   | 11.1/12.1 |                |
| NCC2   | Changes (losses and gains) in the areas of biodiversity importance  |                 | E2<br>(part)   | 11.2/12.2 |                |
| NCC3   | The number and type of developments<br>approved within the Coastal Planning Zone,<br>and the proportion of these which are not<br>'coast dependent'   |                 |                | 12.3      |                |
| GS1    | Area (hectares) of accessible local recreational<br>open space per 1,000 population available<br>for: pitch sports, non-pitch sports, children's<br>play and informal use.  |                 |                | 13.1      |                |
| GS2    | Change (additions and subtractions) to the total stock of urban greenspace, and to greenspace accessible to the public, as a result of development.   |                 |                | 13.2      |                |
| GS3    | Net change in the amount of accessible<br>recreational open space (including natural<br>greenspace) as a result of development.   |                 |                | 13.3      |                |
| GS4    | Parks with Green Flag award and parks managed to Green Flag standard.   | yes             |                |           |                |
| HC1    | The number of Listed Buildings on the 'Buildings at Risk' register.   |                 |                | 14.1      |                |
| DQ1    | The percentage of new homes assessed in<br>accordance with the EcoHomes environmental<br>Ratings for Homes scheme which are rated<br>as Good, Very Good or Excellent.   |                 |                | 16.1      |                |
| DQ2    | Net increase in number of urban trees as a result of development.   |                 |                | 16.2      |                |
| DQ3    | The percentage of developments incorporating Sustainable Drainage Systems.  |                 | H6             |           |                |
| EP1    | The number of noise complaints per 1000 population  |                 |                | 17.1      |                |

### List of Indicators A

| Indicat | tor   | Local<br>Output | Core<br>Output | UDP  | Sustainability |
|---------|---|-----------------|----------------|------|----------------|
| EP2     | Area of land at risk of flooding  | yes             |                |      |                |
| EP3     | Number of homes at risk of flooding   | yes             |                |      |                |
| EP4     | Number of planning applications where the<br>Environment Agency recommend that<br>planning permission is refused on: flood risk<br>grounds, water quality grounds |                 | E1             | 17.2 |                |
| EP5     | Annual average measure of fine air<br>particulates (PM <sub>10</sub> ) at monitoring stations and<br>number of instances daily standard is<br>exceeded.           | yes             |                |      |                |
| EP6     | Annual average measure of nitrogen dioxide<br>(N2O) at monitoring stations and number of<br>instances hourly standard is exceeded.                                | yes             |                |      |                |
| EP7     | Reduction in $CO_2$ (ktonnes) emissions for housing, transport and business   | yes             |                |      |                |
| EP8     | Coastal water quality   |                 |                |      | yes            |

### B Use Class Order

# Appendix B Use Class Order

| Use Class Order                          | Use/ Description of Development   |
|--|---|
| A1 Shops                                 | The retail sale of goods to the public: Shops, Post Offices, Travel Agencies & Ticket Agencies,<br>Hairdressers, Funeral Directors & Undertakers, Domestic Hire Shops, Dry Cleaners, Internet Cafés,<br>Sandwich Bars (where sandwiches or other cold food are to be consumed off the premises).  |
| A2 Financial &<br>Professional Services  | Financial Services: Banks, Building Societies & Bureau de Change. Professional Services (other than Health or Medical Services): Estate Agents & Employment Agencies. Other services which it is appropriate to provide in a shopping area: Betting Shops. (Where the services are provided principally to visiting members of the public).   |
| A3 Restaurants &<br>Cafes                | Restaurants & Cafés (i.e. places where the primary purpose is the sale and consumption of food and light refreshment on the premises). This excludes Internet Cafés which are now A1.   |
| A4 Drinking<br>Establishments            | Public House, Wine Bar or other Drinking Establishments (i.e. premises where the primary purpose is the sale and consumption of alcoholic drinks on the premises).  |
| A5 Hot Food<br>Take-away                 | Take-aways (i.e. premises where the primary purpose is the sale of hot food to take-away).  |
| B1 Business                              | a) Offices, other than a use within Class A2 (Financial Services)   |
|  | b) Research and development of products or processes  |
|  | c) Light industry.  |
| B2 General Industrial                    | General Industry: use for the carrying out of an industrial process other than one falling in class B1.   |
| B8 Storage & Distribution                | Use for storage or distribution centre.   |
| C1 Hotels                                | Use as a Hotel, Boarding House or Guesthouse, where no significant element of care is provided.   |
| C2 Residential<br>Institutions           | Hospital, Nursing Home or Residential School, College or Training Centre where they provide residential accommodation and care to people in need of care (other than those within C3 Dwelling Houses).  |
| C2A Secure<br>Residential<br>Institution | Use for a provision of secure residential accommodation, including use as a prison, young offenders institution, detention centre, secure training centre, custody centre, short term holding centre, secure hospital, secure local authority accommodation or use as a military barracks.  |
| C3 Dwelling Houses                       | Use as a Dwelling House (whether or not as a sole or a main residence),   |
|  | a) by a single person or people living together as a family, or   |
|  | b) by not more than six residents living together as a single household (including a household where care is provided for residents).   |
| D1 Non-Residential<br>Institutions       | Clinics & Health Centres, Crèches, Day Nurseries & Day Centres, Museums, Public Libraries, Art<br>Galleries & Exhibition Halls, Law Court, Non-Residential Education & Training Centres. Places of<br>Worship, Religious Instruction & Church Halls.  |
| D2 Assembly &<br>Leisure                 | Cinema, Concert Hall, Bingo Hall, Dance Hall, Swimming Bath, Skating Rink, Gymnasium, or area for indoor or outdoor sports or recreations, not involving motor vehicles or firearms.  |
| Sui Generis                              | A use on its own, for which any change of use will require planning permission. Includes, Theatres, Nightclubs, Retail Warehouse Clubs, Amusement Arcades, Launderettes, Petrol Filling Stations and Motor Car Showrooms.<br>Casinos - following declassification planning permission is needed for any premises, including D2 premises, to undergo a material change of use to a casino. |

# Notes on Housing Trajectory (Indicator H2) C

# Appendix C Notes on Housing Trajectory (Indicator H2)

**C.1** The Housing Trajectory is produced annually as a summary of the current position with regard to historic supply and anticipated future supply. The following notes have been included to further explain some of the technical methods used to produce the trajectory. At the end of this appendix are larger versions of the two tables published in the Housing chapter.

C.2 Managed Delivery Target and Annualised RSS Plan Target

#### Managed delivery target calculation

The calculation takes the RSS requirement for the whole plan period (9000) less the supply/anticipated supply to date, divided by the number of years left in the plan.

For example, the calculation is as follows;

| Steps taken   | Exampl  | e Years |
|---|---------|---------|
|   | 2008/09 | 2011/12 |
| A RSS Requirement for the plan period                       | 9000    | 9000    |
| B Net additional dwellings provided to date                 | 2603    | 4051    |
| C RSS Requirement less supply to date (A-B)                 | 6397    | 4949    |
| D Number of years left in plan                              | 12      | 9       |
| E Current managed delivery target for remaining years (C/D) | 533     | 550     |

**C.3** The Managed Delivery Target is calculated for 2008/09 and re-calculated for each of the future years in the Housing Trajectory, and shows us what the new Annualised Plan Target *would be* for the remaining years of the plan at that point in time. It is based on actual delivery to date and *estimated* future delivery as shown in the Housing Trajectory and so by definition becomes less accurate as it goes further into the future.

**C.4** It follows CLG/PINS advice <sup>(1)</sup> para 5i which states that the level of housing provision to be delivered over the following 5 years should be 'adjusted to reflect the level of housing that has already been delivered (within the lifetime of the current plan)'.

**C.5** The Annualised RSS Plan Target (line H2c,c of the trajectory) is simply a projection of the Managed Delivery Target for the 'current reporting year' (2009/10), over the following 5 years. This is used to calculate the current 5 year supply requirement.

**C.6** Th trajectory is a revised version of the trajectory published in the Sefton 2007/08 Annual Monitoring Report. It has the following major changes -

**C.7** Future windfall completions and demolitions have been removed.

**C.8** An element of supply from the draft SHLAA has been included in the 5 year supply period.

<sup>1</sup> Published on www.planning-inspectorate.gov.uk "Advice produced by The Department for Communities and Local Government, Demonstrating a 5 Year Supply of Deliverable Sites"

# C Notes on Housing Trajectory (Indicator H2)

**C.9** The count of dwelling demolitions in past years has been revised to exclude those dwellings that were unoccupied and/or obsolete. These are not required to be replaced, see UPDP para 6.52 and therefore have been taken out of the calculations.

#### Explanation of categories included in detailed table;

**C.10** Allocated sites - These are the two sites allocated for housing in the UDP that are not included within the HMRI sites group. These are policy H4 Land at Town Lane, Southport and H5 Land to the West of Southport and Formby District General Hospital.

**C.11** HMRI Sites - The current and past completions on schemes in receipt of HMRI funding. The selection is based on HLAD records for sites marked as HMRI funded sites. Projected completions are based on information gathered from discussions with HMRI team. Broad estimates were made about years in which longer-term projects may occur.

**C.12** Former LA sites - These are the four LA owned housing sites that were retained in LA ownership when One Vision was created, three of which have permission for development.

**C.13** Other Sites - Additional dwellings completed through new build and conversions and projected additional dwellings that have not already been recorded in lines above. This is based on current monitoring via the HLAD Database, assumptions about the implementation of existing commitments on Allocated Sites and does not include any allowance for windfall development from future sites not currently in the planning pipeline. Figures for past completions and demolitions are taken from Housing Flows Reconciliation data return which reports on new build, NET additions from change of use, conversions, and other gains, less those completions already recorded under HMRI completions. Data for HFR supplied from HLAD Database and Conversions Database. Completion dates are estimated for all sites with planning permission that are not fully completed by year end, using analysis of average development periods for sites by Gross Capacity (New Build) and Net Dwellings (conversions).

# Notes on Housing Trajectory (Indicator H2) C

| Detailed Housing Trajectory Table           |               |       | Actual | ual   |       |       |       |       |       |       |       | Projected | ted   |       |       |       |       |       |
|---|---------------|-------|--------|-------|-------|-------|-------|-------|-------|-------|-------|-----------|-------|-------|-------|-------|-------|-------|
|   | <b>⊅</b> 0-E0 | S0-40 | 90-SO  | 20-90 | 80-20 | 60-80 | 0I-60 | 11-01 | ZI-II | 12-13 | 13-14 | SI-41     | 9T-ST | 21-91 | 8T-7I | 61-81 | 0Z-6I | 12-02 |
| DEMOLITIONS                                 |               |       |        |       |       |       |       |       |       |       |       |           |       |       |       |       |       |       |
| HMRI  | 0             | 21    | 59     | 150   | 110   | 245   | 196   | 80    | 66    | 30    | 30    | 30        | 87    | 155   | 155   | 0     | 0     | 0     |
| Former LA sites                             | 0             | 0     | 0      | 54    | 156   | 159   | 0     | 0     | 0     | 0     | 0     | 0         | 0     | 0     | 0     | 0     | 0     | 0     |
| Other Sites                                 | 53            | 39    | 42     | 39    | 26    | 10    | 36    | 0     | 0     | 0     | 0     | 0         | 0     | 0     | 0     | 0     | 0     | 0     |
| Ad) to remove count of vacant hsg dems      | 0             | -21   | -22    | -58   | -167  | -135  | 0     | 0     | 0     | 0     | 0     | 0         | 0     | 0     | 0     | 0     | 0     | 0     |
| sub total                                   | 53            | 39    | 50     | 185   | 125   | 279   | 232   | 80    | 66    | 30    | 30    | 30        | 87    | 155   | 155   | 0     | 0     | 0     |
| COMPLETIONS                                 |               |       |        |       |       |       |       |       |       |       |       |           |       |       |       |       |       |       |
| Allocated sites                             | 0             | 0     | 0      | 0     | 0     | 0     | 0     | 0     | 58    | 84    | 109   | 50        | 50    | 50    | 50    | 50    | 50    | 50    |
| HMRI  | 0             | 0     | 0      | 92    | 250   | 143   | 47    | 15    | 267   | 158   | 223   | 306       | 121   | 81    | 45    | 0     | 0     | 0     |
| Former LA sites                             | 0             | 0     | 0      | 0     | 22    | 0     | 73    | 16    | 0     | 31    | 31    | 0         | 0     | 0     | 0     | 0     | 0     | 0     |
| Other sites                                 | 469           | 308   | 425    | 382   | 436   | 269   | 368   | 330   | 293   | 289   | 186   | 48        | 0     | 0     | 0     | 0     | 0     | 0     |
| Conversions (net)                           | 60            | 145   | 76     | 32    | 145   | 109   | 296   | 96    | 0     | 0     | 0     | 0         | 0     | 0     | 0     | 0     | 0     | 0     |
| Sites to be added to SHLAA (expired PP)     | 0             | 0     | 0      | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 52    | 53        | 0     | 0     | 0     | 0     | 0     | 0     |
| 5 Yr Supply from draft SHLAA                | 0             | 0     | 0      | 0     | 0     | 0     | 0     | 0     | 0     | 0     | 168   | 167       | 0     | 0     | 0     | 0     | 0     | 0     |
| sub total                                   | 529           | 453   | 501    | 506   | 853   | 521   | 784   | 457   | 618   | 562   | 769   | 624       | 171   | 131   | 95    | 50    | 50    | 50    |
|   |               |       |        |       |       |       |       |       |       |       |       |           |       |       |       |       |       |       |
| NET ADDITIONAL DWELLINGS                    | 476           | 414   | 422    | 321   | 728   | 242   | 552   | 377   | 519   | 532   | 739   | 594       | 84    | -24   | -60   | 50    | 50    | 50    |
| Manged delivery target (applies to rem yrs) |               |       |        |       |       | 533   | 531   | 547   | 550   | 552   | 526   | 514       | 600   | 756   | 1028  | 1517  | 2985  | 2935  |
|   |               |       |        |       |       |       |       |       |       |       |       |           |       |       |       |       |       |       |

# C Notes on Housing Trajectory (Indicator H2)

| COI |   | 2003<br>/04 | 2004<br>/05 | 2005<br>/06 | 2006<br>/07 | 2007<br>/08 | 2008<br>/09 | 2009<br>/10 | 2010<br>/11 | 2011<br>/12 | 2012<br>/13 | 2013<br>/14 | 2014<br>/15 | 2015<br>/16 | 2016<br>/17 | 2017<br>/18 | 2018<br>/19 | 2019<br>/20 | 2020<br>/21 |
|-----|---|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| H2a | Net additional<br>dwellings<br>- to date                | 476         | 414         | 422         | 321         | 728         | 242         | ,           | ı           | ı           | ı           | ı           | ı           | ı           | ı           | ı           |             | ı           | ı           |
| H2b | Net additional<br>dwellings - current<br>reporting year | ı           |             | ı.          |             |             |             | 552         |             | ı           | ı           | ı           | 1           | 1           | 1           | ı.          |             | ı           |             |
| H2c | A) Net additional<br>dwellings - future years           | 1           |             |             |             |             | ,           |             | 377         | 519         | 532         | 792         | 541         | 84          | -24         | -60         | 50          | 50          | 50          |
|     | B) Hectares   | ı           | ı           | ı           | ı           | ı           | ı           | 13.18       | 6.23        | 20.44       | 16.22       | 8.82        | 10.22       | 5.59        | 7.20        | 4.12        | 1.67        | 1.67        | 1.67        |
|     | C) Annualised plan<br>target                            |             |             |             |             |             |             |             | 531         | 531         | 531         | 531         | 531         | ı.          | ı           | I           |             |             |             |
| H2d | Managed delivery<br>target                              | ı           | ı.          | ı.          | ı           |             | 533         | 531         | 547         | 550         | 552         | 518         | 514         | 600         | 756         | 1028        | 1517        | 2985        | 2935        |

### **Appendix D Maintaining a five year supply: Methodology**

**A4.1** The calculation of Sefton's supply of deliverable housing land includes:

- sites with planning permission for dwellings;
- allocated sites without planning permission;
- unallocated brownfield sites which will make a significant contribution to the housing supply;
- A cautious element of supply from the draft SHLAA.

We have only included sites that we calculate should come forward (in whole or in part) within the five-year period ending 31st March 2012.

**A4.2** The SHLAA has assessed the likely phasing and chance of each potential housing site being implemented. As the SHLAA is still in draft form, and inclusion in the SHLAA does not imply planning permission for housing development will be granted, an estimate of 25% of the supply from Urban Brownfield sites from the 1-5 year period has been included in the 5 year supply figures.

**A4.2** Developer contact has enabled assessment of deliverability to be completed on all large and strategic sites. The amount of 'discounting' that resulted from this has been applied to the groups of smaller sites, a more sophisticated approach than that taken last year.

**A4.3** The DCLG's SHLAA "Practice Guidance" (July 2007) states that unallocated brownfield sites may be included in the five-year supply of land if they are deliverable and will make a significant contribution to the housing land supply (paragraphs 5(ii) and 8). Accordingly, account has been taken of the significant brownfield vacant former local authority housing sites that were not transferred by the Council to One Vision housing but were retained for redevelopment. These sites either have planning permission, or are programmed for, demolition and new build in the five-year period. The figures also include all new dwellings that are receiving financial support from Housing Market Renewal Initiative that either have planning permission or are programmed in for the five-year period.

**A4.4** Unanticipated housing gains from unallocated and previously unidentified sites, known as "windfalls", have traditionally comprised a significant element of the housing supply in Sefton. However, the assessment does not include an allowance for windfall gains or demolitions because paragraph 59 of PPS3 states that windfalls should not be included in the first 10 years of land supply. An exception can be made if there is robust evidence to prevent specific sites being identified, and if so this should "have regard to" (i.e. be informed by) the SHLAA. The DCLG guidance is clear that windfalls are separate to the list of deliverable/developable sites identified in a SHLAA.